2 TRANSCRIPT OF PROCEEDINGS OF	
THE EIGHTEENTH MEETING OF THE FIRST SESSI	ON
OF THE ELEVENTH ANGUILLA HOUSE OF ASSEMBITED ON TUESDAY 22ND MARCH 2016 AT 10:05 A.	
AT THE ATLIN NORALDO HARRIGAN, OBE, PARLIAMENTARY THE VALLEY, ANGUILLA	BUILDING,
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6 Presiding	
Hon Speaker of the House of Assembly, Mr. Leroy Rog	gers
8 Members Present in the Assembly	
Hon Member for Valley South, Mr. Victor F. Banks Hon Member for Valley North, Mr. Evans M. Rogers	
10 Hon Member for Road South, Mr. Curtis Richardson	
Hon Member for Road North, Mrs. Evalie Bradley Hon Member for West End, Mr. Cardigan Connor	
Hon Member for Island Harbour, Ms. Palmavon Webster	<u> </u>
12 Hon Deputy Governor, Mr. Stanley Reid	
Hon Attorney General, Mr. Rupert Jones	
Hon First Nominated Member, Mr. Terry Harrigan Hon Second Nominated Member, Mr. Paul Harrigan	
14	
In attendance	
Clerk to the House of Assembly, Mr. Lenox Proctor	71
16 Court Reporters: Miss Carla S. Ritchie and	
Miss Heather R. Rodney Sergeant at Arms, Mr. Carl Ruan	
Chaplain, Pastor Lucien MacDonna	
18	
Absent	
Hon Member for Sandy Hill, Mrs. Cora Richardson-Hod	ice
20	ige
21	
22 Court Reporting Unit	
Government of Anguilla	
The Valley, Anguilla BWI	
24	
DONE BY: CARLA S. RITCHIE, CERTIFIED COURT REPORTER HEATHER R. RODNEY, CERTIFIED COURT REPORTE	

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1 Meanings of Symbols and Words used in Transcripts 2 Dashes 3 A series of two dashes (--) is used to show: 4 5 (1) Changes of thought: When the speaker has a sudden change of thought leaving a sentence unfinished to begin a new sentence or a phrase. 6 (2) Mid-word: When a speaker leaves a word unfinished 7 and starts another word. 8 (3) Interruption: When a speaker is interrupted by 9 another speaker. These dashes normally appear at the end of the sentence. When the dashes 10 appear at the beginning of the sentence it means that the speaker continued speaking even though 11 interrupted or resumed the sentence after the interruption. 12 13 The word (indiscernible): Used when a word or phrase is unintelligible and cannot 14 be transcribed due to interruption, simultaneous speech, 15 cough, voice lowered. 16 The word (inaudible): 17 Used when a speaker cannot be heard. 18 19 The word (phonetic): 20 When the correct spelling of a word or name cannot be ascertained from available resource material the word is 21 typed as it sounds phonetically and the word phonetic follows in brackets. 22 23 The word (sic): 24 Used when a speaker uses a term or word or figure/number that is known to be incorrect. 25

P-R-O-C-E-E-D-I-N-G-S

(Meeting began at 10:05 a.m.)

THE CHAPLAIN: Reading from the book

of Habakkuk Chapter 2, verses 1. And it reads:

"I will stand upon my watch, and set me upon the tower, and will watch to see what he will say unto me, and what I shall answer when I am approved. And the Lord answered me, and said, write the vision, make it plain upon the tablets, that he may run who reads it. For the vision is for an appointed time, but at the end it shall speak, and not lie: though it tarry, wait for it; because it will surely come, it will not tarry. Behold, his soul which is lifted up is not upright in him: but the just shall live by his faith." This is the reading of the word.

When God gives a vision he makes provision for that vision. And while it takes time to be fulfilled, we must learn how to wait. And where there is no vision the people will perish.

As we sit today in this Honourable House we pray God's blessings. And father we thank you for this day you've given us that you've watched over us over the past weeks and months. And as this Government the people come to discuss the matters concerning this nation we ask you'll give them strength, wisdom and understanding. May they fortify the vision that you've placed in their hearts and may this

1	country, O God, be a country of peace and strength. May you
2	give covering and may you uplift this country in a great way.
3	May there be peace in this house; may there be unity and
4	strength among the people and among this Government. We pray
5	this in the name of Jesus Christ our Lord. Amen.
6	THE SPEAKER: Please be seated.
7	Good morning to everyone.
8	(All responded good morning.)
9	Thank you, Pastor MacDonna.
10	THE CLERK: Confirmation of
11	minutes: None. Oaths of Allegiance: None. Announcements by
12	the Direction of the Speaker.
13	THE SPEAKER: Yes. Thank you.
14	Firstly, I got a note that the (Microphone malfunction.)
15	Alright. Before we get into the business of the
16	day, I would like the the Chief Minister would like to make
17	a few adjustments to the business paper, you can do that now.
18	MEMBER FOR VALLEY SOUTH: Thank you,
19	Mr. Speaker.
20	THE SPEAKER: Your mike is on?
21	MEMBER FOR VALLEY SOUTH: Yes.
22	THE SPEAKER: Okay.
23	MEMBER FOR VALLEY SOUTH: There are a couple
24	amendments to the business paper. First of all, under other
25	business the Eastern Caribbean Asset Management Corporation

(Amendment) Bill, 2016, that will not go through its first reading, we will withdraw that one for today; and the Legal Professions Bill, with the permission of the Honourable Attorney General, that is also withdrawn, for its second and third reading.

THE ATTORNEY GENERAL: Well, it's adjourned.

MEMBER FOR VALLEY SOUTH: Adjourned. Adjourned.

Well, in every case I use the word withdrawn I mean adjourned.

THE SPEAKER: It's postponed for

another meeting.

MEMBER FOR VALLEY SOUTH: They're all postponed, right. Yes. Thank you, Mr. Speaker.

THE SPEAKER: Okay. Thank you.

MEMBER FOR VALLEY SOUTH: Mr. Speaker, while I'm on my feet, we may have left the house early today and may not have heard of the tragedy in Brussels, Belgium with the death of some 26 persons, it may have increased to 130 persons who may have been injured as a result of what appears to be a terrorist act, bombing, and I would like to ask the Chaplain once more to do a short prayer for those persons who have lost their lives as well as those who are left to mourn and express my concern for these kind of events throughout the world that are creating misery for families, innocent families, victims and also the spread of terrorism as a means of putting forward the views and opinions and beliefs of persons to the wider

international community. I think that we live in a modern civilisation and we have other means of dealing with issues rather than creating havoc on innocent persons. I think that the Government, my colleagues in Government would like to support me on this on this occasion. It's important that we recognize that just as it happened in Belgium, and God forbid that something like that should happen in our part of the world.

So let us pray for those persons who have lost their lives, those persons who were injured, the families who are left to mourn as well as for those persons who would have perpetrated these heinous acts. I ask God to come into their lives and change their hearts so that we can continue to live in peace in this world. Thank you, Mr. Speaker.

THE SPEAKER: Thank you. Okay.

We'll ask the Pastor to give a prayer and we'll have a moment of silence first on behalf of all those that lost their lives and then the Pastor can give a few words. A moment of silence first.

(House observed a moment of silence.)

THE CHAPLAIN: God, you are sovereign and there is none like you. We here in the nation of Anguilla join in in prayer and support to all those families who've lost loved ones throughout this tragic terrorism act within Europe. We know there has been an unsettlement in this area

of the world for some time. We ask that you would extend your mercy, extend your love and your comfort to all those who mourn. In times like this we do not understand and the questions are so many being asked why. As they began this day, Lord, many have woken up to this terrible act but we know that you sees and we know that you are the God who understands. So this day we ask that your loving hand will be extended even to those who are wounded and those that are yet traumatised by this act, we pray that you will be with them because you are the God who knows and sees and understands.

To you we look for mercy, to you we look for answers.

And now Lord, to the Government in Belgium, the Government who are at this point seeking ways to find the remaining persons who have plotted this event. We pray that you will give them divine insight into these plots and Father in so doing that they will find the remaining people who have committed this crime. Give them insight and intelligence. We pray, O God, that you will continue to band the rest of the world, you will cover and that you will keep and God that your mighty, holy spirit will come down upon us like a dove and you will strengthen their resolve and not be fearful. For you say they who know their God shall be strong and shall do exploits. We pray for the peace of this nation, of this world from Israel to Asia, from Asia to the Caribbean we pray for the peace. We pray God that you will intervene. We ask that your

grace will continue to blanket this world and cause people to come to a place to recognise that you are sovereign and that you are the only God. We ask this today, bring peace to our world, band the wounds of those that are hurting. Give courage and comfort to those whom have lost many. We ask this today in the name of the Father, the Son and Holy Spirit.

Amen.

MEMBER FOR VALLEY SOUTH: Thank you very much,
Mr. Speaker. And while the Chaplain was praying I recall that
just a month to today, on February 22nd, your brother and I
landed on that airport.

THE SPEAKER:

Yes, I was about to mention that also. Okay. Now the Leader of the Opposition.

MEMBER FOR ISLAND HARBOUR: Thank you very much,

Mr. Speaker. Mr. Speaker, I too want to extend my personal, and also on behalf of the people of Anguilla, condolences to all those who have, you know, suffered on account of this heinous act in Brussels.

Mr. Speaker, it is -- And I want to thank the Chaplain too for those prayers; very, very deep prayers. And Mr. Speaker, falling on the heels when we're all striving for peace. You know, the Honourable Chief Minister mentioned that just on the 22nd of February he was there. If that act had occurred, you know, maybe Anguilla would have been touched, God forbid that. But he is here with us and we're grateful

for that. However, Mr. Speaker, it's one day for us, another day. Just two days ago, two days ago we celebrated, well I don't know that you could call that a celebration, but some of us remembered through viewing the CBS archives of the Bay of Piglets as that they call it, the advent of the British paratroopers into Anguilla on the 19th of March in 1969, and falling on the heels of that event we see Obama in Cuba right now again striving for peace. And this is the first visit after 88 years of a president to Cuba, the Caribbean, it's right next to us. And I think, Mr. Speaker, we sometimes forget our history. We sometimes overlook the significance of these acts but it is true that we have to be ever more vigilant about our borders; we have to be ever more vigilant about, you know, how we are planning our role in relation to the world. And so I'm extending my condolences. I'm doing it on behalf of the people of Anguilla as well, but I'm also, together with the people of Anguilla, celebrating our history and the hope that we have that our country will lead a Caribbean effort in demonstrating peace, safety and security for our people and that our focus ever more will be an internal focus recognizing the developments externally. you, Mr. Speaker.

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THE SPEAKER: Thank you. And now you may continue. You have some remarks to make, Public Accounts Committee.

MEMBER FOR ISLAND HARBOUR: Thank you,

Mr. Speaker. Mr. Speaker, it seems so much has happened since the 1st of February when the Public Accounts Committee attended in the UK but this is our opportunity to provide an update and I'm grateful for your indulgence in that regard.

Mr. Speaker, you'll recall that the seminar was held from the 1st to the 5th in West Minster, London. And that seminar sought to provide a comprehensive introduction to the entire committee together with a member of the Youth Parliament, Miss Mareja Smith, to the role and the function of a Public Accounts Committee in, you know, in any democratic country where the parliamentary model is that, you know, which we inherited from the UK.

The delegation included, as I said, the Public Accounts Committee, the entire group but also the Clerk of the committee and Miss Smith. The committee was able to share with and learn from various members and officers of the UK Parliament. We also -- The Parliament, the Tynwald, as its called, of the Isle of Man attended as well. The Commonwealth Parliamentary Association UK branch, the World Parliamentary Strengthening Programme, the UK Public Accounts Committee, the Foreign and Commonwealth Office and others. It is -- We have -- We owe tremendous debts of gratitude to all of these agencies. We were able to not call on Anguillian tax payers money to support this effort by -- to the extent that others

stepped up and we were able to access, you know, their goodwill, so we're grateful for that.

A key part of the experience, Mr. Speaker, was to be able to meet with the Chair and Members of the Public Accounts Committee of the UK and to witness the proceedings of two of its inquiries. And I want to especially extend thanks as well to the Governor who facilitated that we would actually have an opportunity to speak with witnesses and understand how they presented, you know, in an informal way. This was very, very helpful particularly to me, Mr. Speaker, to understand, you know, how they prepare the evidence. Very, very interesting. And I want to thank the Governor for that.

In its efforts to further establish the Public Accounts Committee and to create an enabling environment within which to operate in Anguilla, the committee will host, Mr. Speaker, a followup workshop in Anguilla from the 4th of April to the 6th of April. And the workshop is again a collaborative effort between the Anguilla House of Assembly, The Commonwealth Parliamentary Association, the UK Branch, and the Governor's office will target a wider group of stakeholders. The stakeholders will include Permanent Secretaries, Department Heads within the public service, Statutory Corporations and the general membership of the House of Assembly and the media. I'm also hoping that even at this late stage we will get other persons in civil society who are

interested in this area and who could lend to the continuity of this initiative in Anguilla. And subsequent to the seminar, Mr. Speaker, on the 15th of February we met with the Chief Auditor of Anguilla. The entire committee met with the Chief Auditor so that we could increase the members' understanding of how the Chief Auditor functions and how the office of the Chief Auditor can support the work of the committee such as it does in the UK. And together -- And in that meeting we were able to identify further areas for study by the committee.

Mr. Speaker, the programme was an extensive programme and, as I've indicated, we now have the workshop, which our focus is on the workshop that is going to be held here. And that workshop, Mr. Speaker, and I am taking it that you're giving me leave to go on with announcements.

MR. SPEAKER: Yes. Go right ahead.

MEMBER FOR ISLAND HARBOUR: Yes. Thank you so much. The Public Accounts Committee, with the assistance of the Commonwealth Parliamentary UK Branch and Her Majesty's Governor's office in Anguilla will be hosting the workshop from the 4th of April to the 6th of April. And the workshop, Mr. Speaker, will seek to provide a comprehensive introduction of the role and functions of the Public Accounts Committee to stakeholders in Anguilla. And it is intended that it will facilitate discussion, build relationships and understanding

between the public accounts and relevant partners such as the audit office, accounting officers, Government departments, all of them on their role and remit in relation to the Public Accounts Committee.

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And thirdly, Mr. Speaker, we hope to facilitate discussion towards the creation of a framework for the implementation of international good practice in parliamentary oversight. You know, that particular objective is very dear to me with my focus on governance and sustainability. And the committee, we are in total agreement that this is the kind of futuristic strategy that we want to implement. Each and every cross party consensus is that this should be our focus. And in the workshop, Mr. Speaker, as I've said before, our stakeholders will include, I hope as well, the Honourable Chief Minister but all members of the house, Permanent Secretaries and I'm pinpointing the Honourable Chief Minister because I know it's a very busy time but it's very important. Members of the house, Permanent Secretaries, Department Heads, Chairman of Statutory Boards, Chief Executives of Statutory Boards, media and civil society. And Mr. Speaker, it's very, very important that, I think this is an opportunity again cross party, cross, you know, it's a non partisan initiative. This is about Anguilla and this is about the rule of law and this is about the supremacy of the constitution and this is about how much we care. And all of those Department Heads and all of those Permanent Secretaries and all of those accounting officers and all of those leaders in the statutory organisations, if every member of this house is not there, these are the leaders of our country, it's going to signal that it's of little regard. So I hope and pray that everybody here outside of the committee and I know the committee is already very much committed to this effort but that everybody. Mr. Speaker, I know you're going to be there. You're always there even in our formal meetings and I'm so grateful for that. Thank you so much, Mr. Speaker, for the privilege of announcing it.

THE SPEAKER:

Yes. Thank you.

MEMBER FOR ISLAND HARBOUR: Mr. Speaker, while

I'm on my feet and while you're indulging me, I wonder if I

could take this opportunity as the Elected Representative for

District 1, to just indicate to all our people listening here

and in St. Martin and St. Thomas and in New York and in

Washington and in California, wherever you are, I know you're

intending to come in for Festival Del Mar. And it is

occurring, it is, you know, there is already great energy in

the air on the beach in Island Harbour but elsewhere as well

throughout the district where we're preparing to demonstrate

the wonderful peace, tranquility, love, unity, all the things

the Chaplain mentioned, joy, all the wonderful fruits of the

spirit will be there in District 1, Festival Del Mar, over the

1	Easter weekend. And Mr. Speaker, I just want to encourage
2	everyone within the sound of my voice but particularly our
3	young entrepreneurs in District 1 who are putting, you know,
4	everything out to make sure that it, you know, it brings bread
5	to the table for a lot of us. Just know our thoughts are with
6	you wishing the best, we're wishing everyone a very safe time
7	and again it's a special time for us, Easter, that very
8	important meaning, you know, our faith, God first, rolling
9	out, you know, these very important attributes that
10	distinguish us and allow us to have a distinctive tourism
11	product. Thank you so much, Mr. Speaker. I encourage
12	everyone to be there this weekend God spare life. Thank you,
13	Mr. Speaker.
10	
14	THE SPEAKER: Okay. Thank you very
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1	leave I beg leave to lay on the table the Anguilla Financial
2	Services Commission Annual Report of 2013.
3	THE SPEAKER: Your mike is on,
4	right?
5	THE ATTORNEY GENERAL: Yeah. Well I have
6	indeed pressed and I see the green light but I don't hear the
7	amplification, I have to say.
8	THE SPEAKER: We have serious
9	problems with the system and we're trying to get it resolved.
10	We have the technician going to deal with it and get it
11	resolved.
12	THE ATTORNEY GENERAL: I see movement before
13	my eyes. Shall we try again? Mr. Speaker, I think we have a
14	little bit more amplification.
15	THE SPEAKER: Better, yes.
16	THE ATTORNEY GENERAL: Very grateful.
17	Mr. Speaker, I beg your leave, the Honourable
18	House, to lay on the table the Anguilla Financial Services
19	Commission Annual Report of 2013.
20	THE SPEAKER: Alright. Thank you.
21	THE CLERK: Reports from
22	Committees: None. Petitions: None. Government Notices:
23	None. Unofficial Notices: None. Questions: The Honourable
24	Member from Island Harbour.
25	MEMBER FOR ISLAND HARBOUR: Thank you very much,

Mr. Speaker. Mr. Speaker, this green light is on, I imagine 1 2 that I'm being heard. I'm now being heard? Yes, you are being 3 THE SPEAKER: 4 heard. MEMBER FOR ISLAND HARBOUR: Thank you, 5 Mr. Speaker. The following is a question to the Honourable 6 Member for Valley South, the Chief Minister: 7 WHEREAS although the Honourable Chief Minister 8 has spoken in his press conferences and elsewhere of meetings 9 in Brussels and in London concerning the problems faced by the 10 11 Anguillian economy, both in terms of a resolution of the 12 banking crisis and from the standpoints of the Government's 13 budget proposals and the Government's Reform Programme, and of decisions taken in Executive Council, it is not clear, 1.4 Mr. Speaker, that he or his Government have consulted with the 15 Anguillian people, nor is it clear from the Chief Minister's 16 17 pronouncements what decisions have been taken. 18 To ask the Honourable Chief Minister my 19 questions, Mr. Speaker: 20 What revisions have the Government made to (a) 21 their proposed resolution of the banking crisis to meet the 22 British Government's and my concern that the plan for 23 resolving the banking crisis should be affordable to the 24 Government of Anguilla and, by extension, the Anguilla people?

In what ways have the Government met the

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(b)

Governor's call for a medium term economic strategy and reform 1 programme that boosts the economy and improves the delivery of 2 3 public services? What will be the ongoing financial cost to 4 the Anguillian taxpayer of the revised proposals for 5 resolution of the banking crisis? 6 What amendments have the Government made 7 (d) to their budget proposals which the Honourable Chief Minister 8 9 anticipates will lead to an early assent to the revised 10 budget? (e) What will be (i) the tax consequences, and 11 12 (ii) the consequences in terms of utility prices for 13 Anguillian taxpayers of the revised budget? Thank you, Mr. Speaker. 14 15 THE SPEAKER: Yes. Thank you. 16 MEMBER FOR VALLEY SOUTH: Thank you, 17 I will respond to the questions raised by the Mr. Speaker. 18 Honourable Member for Island Harbour as they were presented. 19 The first question, Mr. Speaker: What revisions 20 have the Government made to their proposed resolution of the banking crisis to meet the British Government's and my concern 21 22 that the plan for resolving the banking crisis should be 23 affordable to the Government of Anguilla and, by extension, 24 the Anguillian people?

Answer: The Government of Anguilla has not made

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any revisions to their proposed resolution of the banking crisis. The model has not changed. The Government's proposal as adopted in November has always been the most affordable option of all those advanced to protect customer deposits.

Question (b): In what ways have Government met the Governor's call for a medium term economic strategy and reform programme that boosts the economy and improves the delivery of public services?

Answer: The Government of Anguilla presented its medium term economic strategy and reform programme document as requested by the FCO in January of 2016.

Question: What will be the ongoing financial cost to Anguillian taxpayers of the revised proposals of the banking crisis?

Answer: The financial cost of the banking resolution has changed because as a result of the delay the quality of assets in the banks has deteriorated. It means therefore that the cost of the resolution has increased to \$325 million from the \$302 million estimated in December 2015. It is evident that the longer it takes to resolve the banking crisis the more it will cost taxpayers.

And the other question: What amendments have the Government made to their budget proposals which he anticipates will lead to an early assent to the revised budget?

Answer: The Government has not made any amendments to the budget estimates that were presented in the House of Assembly. As far as has been demonstrated, the late assent of the budget has nothing to do with the details of the budget passed in the House of Assembly in early December 2016 (sic). All the FCO continues to ask for is supporting documentation and enabling legislation.

2.1

And the final question: What will be (i) the tax consequences, and (ii) the consequences in terms of utility prices for the Anguillian taxpayers of the revised budget?

Answer: There is no revised budget.

Thank you very much, Mr. Speaker.

THE SPEAKER: Thank you.

THE CLERK: Motions: Motion 456.

MEMBER FOR VALLEY SOUTH: Thank you,

Mr. Speaker. Mr. Speaker, I beg leave of this Honourable House to move the following motions: Motion 456 which is a Customs Duty Exemption for the St. Gerard's Roman Catholic Church; and Motion 457 which is a duty free concession for social development purposes for the Omololu International School. Mr. Speaker, I will present the preamble to that motion, the resolution as made in the house for both those motions at first and then I'll go on to explain the motions individually.

1 2

Resolution made by the House of Assembly under section 77(1) of the Customs Act, RSA were proposed and seconded in the House of Assembly on the 22nd day of March, 2016.

BE IT RESOLVED that under the powers contained in section 77(1) of the Customs Act, the House of Assembly exempts from duty the goods imported into Anguilla specified in the Schedule.

- 1. The following conditions apply in respect of all goods exempted from duty by virtue of this Resolution.
- (a) The goods shall not, within 5 years of importation, be sold, exchanged, given away or applied to any use other than the use specified in the Schedule.
- (b) On the expiry of 6 months from the date of importation and in each successive 6 month period within the 5 year period after the date of importation, the importer shall certify to the Comptroller of Customs, in a form acceptable to the Comptroller of Customs that he has complied with the conditions set out in paragraph (a) above.
- (c) Upon demand made by a customs officer, the goods exempted from duty under the resolution shall be produced or otherwise accounted for to the custom officer.
- (d) In accordance with the Customs

 Administrative Costs Recovery Act, c. 170, at the time of import, the importer shall pay the customs administrative

1 charge at the rate specified in the Schedule. 2. In accordance with section 71 of the Customs 2 Act, c. 169, the following apply in the event that a condition 3 4 referred to in section 1 of this Resolution is contravened or 5 not complied with: (a) If any of the goods exempted from duty under 6 this Resolution are sold, exchanged, given away or applied to 7 8 any use other than the use specified in the schedule within 5 9 years of the date of importation -(i) the importer shall pay the duty on the 10 value of such goods at the rate of duty specified in the 11 Integrated Customs Tariff at the date of importation; 12 (ii) the importer and any person knowingly 13 14 concerned in such sale, exchange, gift or unsanctioned use is quilty of an offence and may be arrested and is liable to a 15 fine of \$20,000 or three times the duty relieved, whichever is 16 the greater, or imprisonment for a term of 2 years or to both; 17 18 and 19 (iii) the goods in respect of which the 20 exemption was granted are liable to forfeiture. (b) If the importer fails to certify that he has 21 22 not sold, exchanged, given away or applied the goods to any use other than the use specified in the Schedule -23 24 (i) the importer shall produce or account

for the goods exempted from duty under this Resolution to the

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Comptroller of Customs; (ii) any goods not produced or accounted for will be deemed to have been sold, exchanged, given away or applied to some use other than the use specified in the Schedule and paragraph (a) (i) apply; and (iii) if any goods not produced or accounted for are subsequently found they are liable to forfeiture. (c) If the importer fails to produce or account for the goods exempted from duty under this Resolution upon demand by a custom officer -(i) the importer and any person knowingly concerned in such failure are quilty of an offence and may be arrested and are liable to a fine of \$20,000 or three times 13 the value of the goods, whichever is the greater, or to 15 imprisonment for a term of 2 years or both; and 16 (ii) any goods not produced or accounted for are subsequently found they are liable to forfeiture. (d) If the importer fails to pay the Customs Administrative Charge at the rate specified in the Schedule, at the expiry of 30 days from the date of delivery of a demand for payment by the Comptroller of Customs, or such longer 2.1 22 period as may be designated by the Comptroller of Customs -23 (i) the importer shall pay the duty on the

value of such goods at the rate of duty specified in the

Integrated Customs Tariff at the date of importation;

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(ii) the importer and any person knowingly concerned in such failure are guilty of an offence and may be arrested and are liable to a fine of \$20,000 or three times the value of the goods, whichever is the greater, or to imprisonment for a term of 2 years or to both; and

(iii) the goods exempted from duty under this Resolution are liable to forfeiture.

Mr. Speaker, the first application on this motion is for St. Gerard's Roman Catholic Church. The purpose is for church development. The period of importation: January 7th, 2016 to January 6th, 2017. The goods that are being imported is a vehicle. The rate of customs administrative surcharge is 5 percent of the value of the goods in respect of which customs duties are exempted. duty loss as account of this is EC\$5,229.89 and it is for the importation of a vehicle. It has been duly passed and approved customs that the declarations are correct and accurate and I believe it's in keeping with our practice in this Honourable House of Assembly and for this Government and past Governments to grant a concession for church development which includes the provision of transportation for church members from home to church and other activities as well as the transportation of the pastor and his aides and associates in connection with church development.

Mr. Speaker, I'm sure that members of this

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Honourable House have absolutely no reason to object to this
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    application and I commend it to the house for their approval
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    and comments. Thank you very much, Mr. Speaker.
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                                             Thank you. Do we have
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                  THE SPEAKER:
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    a seconder on this?
                  MEMBER FOR ROAD SOUTH: I beg to second,
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    Mr. Speaker.
                                             Seconded by the Member
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                   THE SPEAKER:
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    for Road South. I now invite debate on motion number 456.
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                   (No response.)
                   If there is no debate the mover may reply.
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                  MEMBER FOR ISLAND HARBOUR: I just want to say,
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    Mr. Speaker, that equally church development --
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                   (Microphone being moved to Member for Island
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    Harbour.)
                   Indeed. Mr. Speaker, I can't very well speak
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    without technology assisting me so thanks for sharing the mike
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    with me.
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                   I Just wanted to add my voice to say that this
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    is an area that I have no difficulty with. I think church and
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    these kinds of developments are what's important to our
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    community and our people and certainly I commend it as well.
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    So there's no problem. Thank you.
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                   THE SPEAKER:
                                                          If there
                                             Thank you.
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    is no other input the mover may reply.
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MEMBER FOR VALLEY SOUTH: Mr. Speaker, I commend the spirit of this Honourable House in ensuring that the work of church development in this country is maintained and supported. And I must say that we are blessed to live in a country where we can practice our religion freely, all denominations involved in this. Thank you, Mr. Speaker.

THE SPEAKER: Thank you. Okay. The question then is that motion number 456 be approved as circulated. Those in favour?

(Members of Government said "aye".)

Those against?

2.1

(No response.)

The ayes have it. Motion number 456 is now a resolution of this house and we'll move on to motion number 457.

MEMBER FOR VALLEY SOUTH: Thank you,

Mr. Speaker. The next motion, Mr. Speaker, number 457 is for

Omololu International School. The purpose is social

development, of course that's social and educational

development. The date of importation is February 17th, 2016

to February 16th, 2017. The list of exemptions are attached.

The rate of customs admin surcharge associated with the goods

is 5 percent. The total duty loss on this occasion is

\$35,352.62. The value of the importation, Mr. Speaker, is

also reflected here.

Mr. Speaker, another aspect of this application is the fact that the goods imported and paid for under this application were funded, financed by the Windsong Foundation. The Windsong Foundation is a foundation which has provided support for a number of private and public schools on Anguilla. Its benefactor is a gentleman who lived here in Anguilla some years ago, was involved in the development of Anguilla Rums, Pirate Rums, those organisations as well as a number of other products throughout the world and when he passed on he left in his Will a very sizable sum of money to finance education of people in the Caribbean. So the support for various schools on Anguilla and in the Caribbean, St. Martin is one of them, is supported by this Windsong Foundation. You will see the addition to the Anguilla -- the Valley Primary School, that was funded by them as well, as well as some other initiatives where they provided equipment to other schools as well. And it's ongoing. They are now looking at a number of other schools on the island, I'm not going to mention their names at this point but sufficient to say that this is as a result of a gentleman living and dwelling among us in Anguilla and doing a business and as a consequence had a very keen interest in the growth and development of children in Anguilla. And we thank him for it and celebrate his memory, and on this occasion I will ask members to give this importation their full support.

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you very much, Mr. Speaker.

THE SPEAKER: Thank you. Do we have

a seconder?

MEMBER FOR VALLEY NORTH: I beg to second that,
Mr. Speaker.

THE SPEAKER: Seconded by the Member for Valley North. I now invite debate on this motion, motion number 457. Member for Island Harbour.

MEMBER FOR ISLAND HARBOUR: Mr. Speaker, this feels a little bit like musical chairs. You don't know if you could actually have a place to sit in a minute.

Mr. Speaker, I'm standing really again, this is the kind of initiative, anything that is going to further support good quality education in Anguilla is, you know, whether it's in private schools, public schools, wherever in Anguilla I want to see it extended before too long to remedial learning. That is what we need, you know, some investment in, continued learning. That is how we're going to sustain ourselves going forward. So I hope before too long we will be able to focus the interest of Windsong in that. And I just wanted to put a name to that great gentleman who loved Anguilla so much. In fact, it's only recently that I've been made aware that the Trust is intended to extend, you know, beyond Anguilla because Anguilla was certainly his priority. I know that from personal knowledge. And yes, Mr. Speaker,

the millions that, you know, that was Mr. Crowley's intention. He was passionate about Anguilla, passionate about its development and of blessed memory now but I know that he was a friend of all Anguilla children and in that regard I want to thank the Estate. I want to support this Bill and I want to, through this medium, ensure that education is not just limited to, that it's not viewed as just limited to the revampment of schools, although that is absolutely essential and we need that, and not limited to any particular area. I hope that, you know, throughout Anguilla will be able to benefit from that endowment particularly in District 1 where our school, you know, is really deserving of a lot of attention and help so, you know, we'll be coming with that request. But just to make sure in the discussion that remedial learning, we need our young men and women who are not equipped to move forward in their lives, without an opportunity to be educated that they're viewed as top of the line for support as well. And I just wanted to use this forum to make sure that's appreciated by the Government. Thank you, Mr. Speaker.

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THE SPEAKER: Thank you.

Member for Valley North.

MEMBER FOR VALLEY NORTH: Mr. Speaker, I too would like to take this opportunity, with your leave, to support both motions, the one for the Roman Catholic Church and this motion for the Omololu School.

Mr. Speaker, I would also like to thank the Estate for the Windsong Foundation for the work that they continue to do and the contribution and support for education in Anguilla and also to agree with the Member for Island Harbour in terms of remedial learning and to address the challenges that we will have and the differences in our students going forward. It all forms part and parcel of educational development and the development of the society in general. And to say that, you know, we are hoping that a number of other estates and private individuals would step forward in assisting the Government and people of Anguilla and the children of Anguilla and really and truly improving the physical structures that we have here in which our students go for their learning.

Mr. Speaker, what is dear to all of us here in Anguilla in terms of secondary education is the Albena

Lake-Hodge Comprehensive School. And while I agree with the Member for Island Harbour in terms of the Island Harbour

Primary School and --

MEMBER FOR ISLAND HARBOUR: East End School.

MEMBER FOR VALLEY NORTH: -- schools, the East End School, schools in general, Mr. Speaker, we also have to look at that. Tomorrow is the sports day for the various primary schools and of course we will be having our friendly competition at the James Ronald Webster park. So the schools

are different, seven of the primary schools, but at the end of the day I term the Albena Lake-Hodge Comprehensive School, the Valley Secondary School as it was previously, as sacred grounds. Sacred grounds, Mr. Speaker, for the majority or all of us who are here who have been educated, had a secondary education in Anguilla. And as a Government we are looking really and truly to upgrade that facility. There's a lot of discussions taking place in the ministry and I know the Permanent Secretary is working very hard. She's working with the Windsong Foundation; she's looking at, you know, a complete master plan. There're a number of issues that will be taken into consideration in terms of whether there should be two schools, whether it should be a STEM, science, maths, technology education, engineering and so on. So there's a lot of discussion taking place at the moment but it is something, Mr. Speaker, that as a Government we deemed it urgent because some of those buildings there are way older than I am and a number of individuals in here, and I'm sure that you, Mr. Speaker, as well as the Chief Minister and all of us in here could associate ourselves --

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MEMBER FOR VALLEY SOUTH: Not the AG.

MEMBER FOR VALLEY NORTH: Well apart from the AG, could associate ourselves with that particular grounds. So I'm pleading to, not only the Windsong Foundation but to all the other foundations and to private sector as well

1	because Government, as a Government we will do our part and
2	the general public, Mr. Speaker, is asked to support this
3	initiative going forward. It's going to take, of course, a
4	little time and money but we are committed that it is
5	absolutely essential to be able to upgrade the facilities
6	there. We're having technical difficulties in this House of
7	Assembly this morning and Mr. Speaker they have technical
8	difficulties across over there all the time, even with the new
9	computers that have been donated; the electrical system has
10	been archaic and rundown and everything else. So we're
11	definitely looking out for assistance from the Windsong
12	Foundation and all the other foundations. And every single
13	member who've been educated in this island, secondary
14	education in this island has a stake in this, past, present
15	and future generations whereby I'm sure that if we all
16	contribute in whatever way we can that we will be able to
17	upgrade the facilities at that particular grounds that is so
18	dear to our hearts. Thank you, Mr. Speaker.
19	THE SPEAKER: Thank you.

FIRST NOMINATED MEMBER: Mr. Speaker.

THE SPEAKER:

Yes. First Nominated

22 Member.

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FIRST NOMINATED MEMBER: I rise in support of these two motions. One deals with an aspect of religious liberty and freedom and it allows for further movement in that area. But so much more to understand that education is so important because through our educational process we give our children and in fact our people an opportunity for prosperity. It is only through education, whether it is intellectual, academic or vocational, that indeed we are able to be competitive in the world. We can move out of Anguilla and know that we are competitive when we are educated. There is no better playing field. So I stand here in total support of this motion hoping that our children can realise their dreams for prosperity and individual development and make a major contribution to our society. Thank you, Mr. Speaker.

THE SPEAKER:

Okay. Thank you.

Member for Road North.

MEMBER FOR ROAD NORTH: Mr. Speaker, in principle I have absolutely no objections to the presentation of these two motions here in this Honourable House this morning. Yes, Mr. Speaker, as I've said I have absolutely no objections to the presentation of these two motions in this Honourable House this morning particularly as they are for social causes. But what, however, concerns me, Mr. Speaker, is and I've always wondered about that in this Honourable House, is the compliance as it relates to the first condition of these motions generally, and wondered, often wondered what kind of machinery or followup is in place to ensure that this particular condition of these motions are complied with, and

that is that "the goods shall not within 5 years of the date 1 of importation be sold, exchanged, given away or applied to 2 any use other than the use specified in the scheduled." And I 3 4 always wondered, Mr. Speaker, what really is in place to 5 ensure that that particular condition of the motions, as they 6 are presented in the house, are complied with so that we can ensure, you know, that we are indeed getting value for money. 7 8 And I'm sure that as the Public Accounts Committee, you know, 9 be an active one, all these are issues which the Public Accounts Committee I believe will be obligated to look into. 10 So, you know, that is one of the concerns that I really have, 11 Mr. Speaker. Thank you very much. 12

THE SPEAKER:

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Thank you.

Second Nominated Member.

SECOND NOMINATED MEMBER: Good morning,

Mr. Speaker. Good morning to everyone in the house. I thank the Lord to be here with you guys today.

Mr. Speaker, I stand here in support of these two motions. There's nothing more rewarding than the positive impact that these two Bills -- motions would have on the social aspect of our society. However, I want to bring something to our attention. And in passing these motions which give duty exemptions to individuals or entities there's something we need to consider and that is getting something for something. In reference to that we give duty concessions

to entities and individuals, however, another nation or another country outside of Anguilla makes the money when it comes to the transaction. For example, in St. Thomas when a company falls under the EDC benefits and they're getting tax exemptions, they are not able to purchase the goods other than from local vendors. So I hope that some day we can implement certain legislations that would actually enforce or encourage commerce in Anguilla because, as you know, we have St. Martin to our south that a lot of monies leave Anguilla and go over and we need to become cognizant and conscious of the bleeding that Anguilla is going through right now. There is things 11 (sic) that have been said about the Jewish, the Arab, the Chinese communities which the dollar circulates at least six to seven times before it leaves their communities and it's said that in the black communities the dollar only circulates once. And this is a prime example of what's going on in Anguilla right now. We need to try to keep the money in Anguilla as long as possible so it can circulate so that we can build our economy.

But I stand here in support of these two motions because of the benefits to the children and benefits to the social aspects of our country. Thank you.

> Thank you. Yes. THE SPEAKER:

Member for West End.

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MEMBER FOR WEST END: Thank you, Mr. Speaker. I too stand in support both for the church, especially in times when we are hurting like this morning even though what happened in Brussels might be thousands of miles away we've asked the Pastor to say a word of prayer. And quite often when we need help the church is where we go. When we look to the future, we look to the schools for education to give our youth the best possible chance or start in life through education. We look at what the Government is giving In fact, not giving up, I will say contributing EC\$35,000. When we look to see what someone is giving to us may say to us someone who came to Anguilla and guite often, Mr. Speaker, we often hear that the pride of Anguilla or the special quality of Anguilla is the people. It's about the people. And it is true because if this gentleman who I didn't know was left with a negative impression of Anguilla's people he probably would have taken this elsewhere. So we've all got a role to play and we talk about tourism is key and it's our main industry but it is about the impression that we leave on others. We're not sure what that impression will bring us later in life. It may not be direct but indirectly others would benefit from it. So I want to thank this gentleman whoever, I think he's passed. I want to thank him for leaving us in his heart that today a school, one school, I'm sure in the future others would benefit from this but mainly though, Mr. Speaker, it is a message to our people that leave positive

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impressions because you'll gain the rewards later in life. 1 2 Thank you, Mr. Speaker. Thank you. Any other 3 THE SPEAKER: contributions? If not, the mover may reply. 4 MEMBER FOR VALLEY SOUTH: Mr. Speaker, I thank 5 members for their support on this motion and I take into 6 account especially the comments made by the Member for West 7 End that were it not for the impression that the people of 8 Anguilla would have made on Mr. Martin Crowley during his 9 sojourn in Anguilla this may not have been possible. So I 10 really want to say to the Anguillian community that be very 11 careful about how the way we interact with persons who are 12 quest, who are investors, who are developers in our midst. 13 is very often because of their experience they can do a lot to 14 contribute to our social development. Thank you very much, 15 Mr. Speaker. 16 THE SPEAKER: Thank you. The 17 question now is that motion number 457 be approved as 18 circulated. Those in favour? 19 20 (Members of Government said "aye.") 21 Those against? (No response.) 2.2 The ayes have it. Motion number 457 is now a 23 24 resolution of this house. Other business -25 THE CLERK:

Government business: Bank Resolution Obligations Bill, 2016, first reading.

MEMBER FOR VALLEY SOUTH: Mr. Speaker, I beg your leave to ask the Clerk to read the Bank Resolution Obligations Bill, 2016, for the first time.

MEMBER FOR ISLAND HARBOUR: Mr. Speaker, before you do that, in line with the -- Thank you very much, Mr. Speaker. Before you do that I want to make an objection in limine because, Mr. Speaker, it is troubling to me that a Bill that has been in the works for so long was not circulated to members, Mr. Speaker, before today. Literally, Mr. Speaker, I received, thanks to the Clerk, a few minutes before

I walked into this chamber I received a copy of that Bill.

And Mr. Speaker, in line with good authority, I do not believe that it is appropriate even to put it for the first reading.

Section 18, Mr. Speaker, of the Legislative
Assembly Procedure Rules 1976 provides, Mr. Speaker, and I
quote: "A printed copy of every Bill shall, insofar as
possible, be sent to each member two clear days at least,
before it is proposed to be read a first time."

Her Excellency the Governor in response to a question I raised with her has informed me, and again I quote precisely from her letter, that: "A special Executive Council took place yesterday afternoon at which Ministers approved" --

I'm sorry, sic. "Yesterday", I put in, I added. I'll go back to quoting her. It was received yesterday. "A special Executive Council took place this afternoon, (yesterday) at which ministers approved the Bank Resolution Obligations Bill, 2016, for a first reading in the House of Assembly tomorrow." It is notable, Mr. Speaker, that although the Governor provided me with this information in response to a request that I made for confirmation that any Bill for increasing taxation carries the recommendation of the Governor in line with the Constitution to enable members to determine whether it is constitutionally permissible for such Bills to be proceeded with within the meaning of section 55(2) of the Constitution. The Governor conspicuously did not provide me with that confirmation and I therefore object to the first reading of a Bill as to proceed would be a breach of the Constitution. That is my humble submission. And Mr. Speaker, if you want me to remind you of the exact words of section 55(2) I can do that. Section 55(2), Mr. Speaker: "Except on the recommendation of the Governor, the Assembly shall not (a) proceed upon any Bill (including any amendment to a Bill) which in the opinion of the person presiding in the Assembly, (your good self, Mr. Speaker) makes provision for imposing or increasing any tax, for imposing or increasing any charge on the revenues or other funds of Anguilla or for altering any such charge otherwise than by reducing it or for compounding

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or remitting any debt due to Anguilla; or (b) proceed upon any motion (including any amendment to a motion) the effect of which, in the opinion of the person presiding, (you again, Mr. Speaker) is that provision would be made for any of the purposes aforesaid."

I have to say, Mr. Speaker, with the greatest regret that bringing this Bill to the house without due notice and with no indication whatsoever that it has the recommendation of the Governor, appears to me to be yet another example of the Government appearing to be out of its depth and unable entirely to meet the demands on it. This appears to me, Mr. Speaker, and I don't want to remind you of what's happened in the Honourable House in the past several months but this appears to me to be Government by ambush rather than orderly Government. And I strongly oppose the first reading of the Bill on three grounds:

- 1. Firstly, that it would be a breach of the Constitution to do so. First ground.
- 2. Secondly, because it is an attempt by the Government to use its overwhelming majority in this house to foist legislation on the people of Anguilla without proper consultation; and
- 3. Thirdly, because proper notice of the Bill has not even been provided to members, including myself, two days in advance in accordance with the procedure rules. I

object to the reading of the Bill.

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And Mr. Speaker, you know, when I was reviewing, you know, what my thoughts -- It's really sad because this Bill, and I looked at it very, very quickly. 8:29 it came to my email box this morning; 8:29 when I was on my way from Island Harbour to try to get to the assembly on time. And that is no criticism of the Clerk of the Assembly by the way. I want to recognize this opportunity, Mr. Speaker, as an aside that we have, you know, an amazing Clerk of Assembly. work that he has done to help the committee impact in the Public Accounts Committee is amazing. I see what he's doing and I want to really recognize that, you know, Mr. Speaker, you and the staff of the house, you know, you're doing a marvellous job to show that we're really getting positive change in Anguilla. But I want to say that it reached me, that Bill, at 8:29 this morning, my email box. And if ministers saw fit to approve the Bill only in the late hours of yesterday, the day before they sought to present it for first reading, the very least they could have done would have been to make arrangements to circulate it to me last night, if necessary through their own personal efforts because that's what the Clerk of Assembly did this morning, in time for all members of the assembly, not just their own supporters, to give it at least some consideration before being called on to deal with this reading. And we can't minimise a first

reading, Mr. Speaker. We can't minimise it. We have to follow the law because that's all we've got if we're going to move forward in Anguilla. We need the law. And you will see in other cases I have seen this Government work to try to do the right thing. And I won't oppose them that even though they've gone retrospectively against the law to validate actions they've taken in other instances. But the rule of law, the Constitution, it must be complied with and I'm not going to stand back and allow it to be breached.

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So all I can say, Mr. Speaker, is that the Government's conduct of this matter stinks. That's what we would say in Island Harbour, that it stinks. And they seek to stifle opposition, I'm convinced, by providing minimal information to the people and to provide the minimal information late, that minimal information. I can't imagine that the questions that we ask, such questions that perplex Anguillians, we hear these vacuous press conferences, all these answers, nothing. The fact that there's no change. What can we expect? What can the people do? And, you know, this nominal response to it, that is not leadership. Leadership is about pushing for clarity. It shouldn't come just from this side of the assembly, Mr. Speaker, it needs to come from our leaders -- leader. The Chief Minister need to give us more information, not less information. And I'm not going to stand there. This Banking Obligation Bill, the

1	Government they are seeking in breach of the Constitution to
2	introduce legislation that will have the effect of increasing
3	taxation without the recommendation of the Governor.
4	THE SPEAKER: Okay. I have to point
5	out to you I have in my hand a copy of extract of the minutes
6	of Special Meeting of the Executive Council. And it says here
7	that the Banking Resolution Obligation Act, 2016, has been
8	approved by Executive Council. And that's been recommended by
9	the Governor.
10	MEMBER FOR ISLAND HARBOUR: You know,
_11	Mr. Speaker, you mean it's going to take Anguillian tax payers
12	going to court to get an order at great cost to our people to
13	get compliance with the letter of the law even? You know
14	THE SPEAKER: You're not hearing
15	what I said just now.
16	MEMBER FOR ISLAND HARBOUR: I heard you,
17	Mr. Speaker.
18	THE SPEAKER: This is from the
19	Governor's office.
20	MEMBER FOR ISLAND HARBOUR: Mr. Speaker
21	THE SPEAKER: Following discussion
22	in Executive Council
23	MEMBER FOR ISLAND HARBOUR: does that note say
24	it's the recommendation of the Governor?
25	THE SPEAKER: That's what it is.

1	MEMBER FOR ISLAND HARBOUR: Read it for me
2	please, Mr. Speaker. I've not seen it. I've not had the
3	privilege of seeing it.
4	THE SPEAKER: I'll give you a copy
5	of it. Take that to her.
6	MEMBER FOR ISLAND HARBOUR: Mr. Speaker it's not
7	just for me it's for the people of Anguilla. Perhaps we could
8	read it aloud.
9	THE SPEAKER: This said it's
10	confidential but I'll give you a copy of it. You can give her
11	a copy.
12	MEMBER FOR ISLAND HARBOUR: Mr. Speaker, don't
13	give me what's confidential and in breach of etiquette.
14	THE SPEAKING: As a Member of the
15	House you can get a copy of it.
16	MEMBER FOR ISLAND HARBOUR: Thank you,
17	Mr. Speaker.
18	THE SPEAKER: It's not for the
19	public, it's for the You're getting a copy of it.
20	MEMBER FOR ISLAND HARBOUR: Mr. Speaker, I just
21	want to go on because I don't know what the letter says and I
22	want to say that not wasting the people's time is that the
23	capital
24	THE SPEAKER: Don't continue on the
25	same comment on the same point that you're making.

MEMBER FOR ISLAND HARBOUR: Okay. 1 You can continue on THE SPEAKER: 2 3 something else. MEMBER FOR ISLAND HARBOUR: No problem, 4 Mr. Speaker. I understand that and I will -- you will recall 5 that it's at least on three grounds. Yes. 6 So the capital cost to Government under the Bill 7 as far as I can gather with such short notice totals EC\$266 8 million, roughly equivalent to very nearly US\$100 million. A 9 big number, Mr. Speaker. But the payment of EC\$214 million to 10 the Social Security Board is deferred for a 5-year grace 11 period until 30th June 2021. I am sure it is no coincidence, 12 Mr. Speaker, that that date falls after the next election in 13 Anguilla. 14 Okay, listen. We're 15 THE SPEAKER: not going to debate the Bill at this stage. This is not the 16 debate. You're just objecting to it but we're not going into 17 the details of the Bill right now. 18 MEMBER FOR ISLAND HARBOUR: Mr. Speaker, this is 19 the only opportunity the people of Anguilla will have right 20 this minute to deal with it. After a first reading? It 21 should not be moved for the first reading. 2.2 Well, but don't go 23 THE SPEAKER: into the debate of the Bill right now. Give me reasons why 24 you want it not read. You're not going into the debate of it 25

so discontinue the debate of the Bill right now. 1 MEMBER FOR ISLAND HARBOUR: Mr. Speaker, I see 2 the copy of the letter that's been produced to me. I see it's 3 copied to the Honourable Attorney General and to the Clerk of 4 5 the House of Assembly. MEMBER FOR VALLEY SOUTH: Mr. Speaker, on a 6 point of order. I think the Honourable Member for Island 7 Harbour have made her case. She also made the statements that 8 she thinks are important to indicate that she is representing 9 the interest of the people of Anguilla. Hopefully that she's 10 doing, that she's doing that --11 Up on a point of THE SPEAKER: 12 order? 13 MEMBER FOR VALLEY SOUTH: -- doing that 14 effectively. Yeah. Eh? 15 You're up on a point THE SPEAKER: 16 of order? 17 MEMBER FOR VALLEY SOUTH: The point of order I'm 18 19 I don't think she's 20 THE SPEAKER: 21 finished as yet. MEMBER FOR VALLEY SOUTH: I was just rising 2.2 because she's going into the details of the Bill. The Bill is 23 not going to be discussed today. It's not going to come to 24 the house for the second and third reading for another week. 25

It is in keeping with the urgency of moving forward on the banking resolution. It is enabling legislation which already puts into effect the provisions of the resolution which we have discussed over and over in this house and this matter is important that we move forward as expeditiously as possible. Thank you, Mr. Speaker.

I have one other THE SPEAKER: Yes. point I want to make first. I too also have concerns when anything come to the house less than the time that is recommended by the Constitution. I have issues with that. But sometimes there're emergencies and there're provisions for emergencies in the Constitution. And I read notice of Bills here. "A printed copy of every Bill shall be as far as possible ... " it says "as far as possible" because sometimes there're emergencies and this is one of those cases. It say "as far as possible" shall be sent to each member two clear days. And because of the emergency of this one it's not -was not possible. So that's the emergency situation. You understand what I'm saying? It says "as far as possible", two clear days.

MEMBER FOR ISLAND HARBOUR: Mr. Speaker, I have had, by virtue of legal training, an opportunity to distinguish and to really understand the difference between what are in an emergent situation and other situations.

As long ago, Mr. Speaker, as the 1st of June on

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Anguilla day on the park, we were talking about the resolution and what would be needed to do it. I directed -- I told the Chief Minister then what I thought needed to happen. outlined it. I tried on other occasions to get him to recognize what steps needed to be taken, simple steps: Convening a committee; going to the people. And how can we say after dithering around, as some people would say, for so many months over the issue you can claim that this is an emergent situation? Mr. Speaker, I beg to differ and I say that the inescapable conclusion, absent a rational and honest explanation from the Government is that the, not just this practice of coming here but what that law embodies stinks. And I think for all the reasons I have given you and probably many more will become closer on real, substantive examination because I had to do it while I'm here. This Bill should not have its first reading on you. And I call on you, Mr. Speaker, to make an honest assessment as to whether such reading would breach section 55 of the Constitution and the rule. And Mr. Speaker, again I'm grateful for the confidential notice you provided but on my reading I can't see anywhere where this confirms that it is on the recommendation of the Governor. In fact, she says: "Following discussion in Executive Council, and as advised by counsel in terms set out above, Her Excellency The Governor directs that the necessary action be taken." I don't think any law lawyer would confuse

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that to the kind of recommendation that is really required to be produced to you in exercise of your authority. I'm going to rest my case. I'm going to rest my case but I want the record to reflect the several grounds and I want the Anguilla people, our people to know that this objection was a comprehensive objection and that it's based and grounded in our Constitution. Thank you, Mr. Speaker.

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THE SPEAKER: Yes. Thank you. And I consider it to be a recommendation from the Governor. Okay. Your opposition has been registered and do we have a seconder on that opposition?

SECOND NOMINATED MEMBER: Mr. Speaker, I stand to second it.

THE SPEAKER: Okay. It's moved and seconded. Any other comments on it before we put it to a vote? I can just put it to a vote now. The recommendation by the Leader of the Opposition is that we do not have the first reading today. Those in favour? Oh, you want to say something?

MEMBER FOR VALLEY SOUTH: Mr. Speaker, I think that I should not allow the matter to go out as expressed by the Member for Island Harbour and the Leader of the Opposition. And I welcome her opposition and her views that procedures need to be followed and I concur and support them. However, Mr. Speaker, on this particular occasion the matter

before the house is a matter of urgency. But we have taken this opportunity, knowing that there's no discussion in the first reading, to make sure that it was brought to the house to the attention of Members of this Honourable House. It is also posted on the website. It also will be gazetted so that members in the community can reflect on it. The reason why it's here today is because one of the requirements, one of the things that I have maintained that we should not have first, second and third reading on any one day. And to put it off any further, Mr. Speaker, in connection with the timing of the resolution, ensuring that the resolution goes in place in a proper time frame, we decided that the best thing to do would be to bring it for its first reading, give persons an opportunity to make their presentation, to consult, to read about it. It's something that has been going on for a long, long time. But the details of the Bill could not be drafted until we got to a point where we knew exactly where we are in terms of the negotiations with Social Security and in terms of the discussions with the banking advisers from the IMF, the World Bank, Caribbean Development Bank, Eastern Caribbean Central Bank, our legal team working with it to make it happen.

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Mr. Speaker, it is not anything new. The worse thing that has happened in the interim is that because we have delayed so long on the implementation of the resolution, the

same resolution that we had since December 2015, because we have waited so long trying to get it right and it's important to get things right, but we also have to remember that the longer we take to get a situation right may end up in the situation being worsened and that is the situation that we face today. It is not considerably worsened, Mr. Speaker, that it will cost the people of Anguilla anything more but it has worsened to the extent that the numbers that were calculated in 2015 December are not the same numbers that we're working with today and that is because we have not been able to put the urgency and the support of the resolution in place. People wanted to see documentation, people wanted to make sure that enabling legislation was right. We're living in a period in our development, in our banking development where we don't have all the necessary provisions in place within the Acts, where we're looking at revising Banking Acts to bring us into the 21st century and a lot of things will happen and have to happen quickly to ensure that our main objective, which is the protection of customers' deposits, is enabled. And that is what we're doing here today. We are doing no violence to any contributions that the Leader of the Opposition wants to make to this presentation. another week. The Bill is about two and a half -- I mean six pages long of which basically the schedule is the most important aspect. And it outlines the issues that we are

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trying to deal with. The payment terms for the Social 1 Security Fund and the payment terms for the Depositors 2 Protection Trust; two important aspects of the resolution 3 which would ensure that the objective of protecting customers 4 deposits is in place. 5 Mr. Speaker, I don't stand here on ceremony. 6 I'm standing here to get things done. And if it's required 7 that we do things in an urgent manner for the greater good, 8 I'm going to do it. And the Leader of the Opposition has a 9 right to object whenever she wants to object but at the end of 10 day I believe that what we're doing is in the interest of 11 expediting a very critical aspect of the enabling legislation 12 to ensure that the banking resolution is in place. Thank you 13 very much, Mr. Speaker. 14 THE SPEAKER: Thank you. Okay. Do 15 we have any other contributions? If not I'll just put the 16 The question then is that the Banking Resolution 17 Obligation Bill, 2016, be not read a first time today. Those 18

in favour?

MEMBER FOR ISLAND HARBOUR: Mr. Speaker, that way that you structure these is yes. I am asking that it's not read today. That is the motion, that it's not read today.

Those in favour of it THE SPEAKER:

being read today a first time?

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(Members of Government said "aye".)

1 THE SPEAKER:

Okay. Alright. It's

clear that a majority says that it should be read a first time today.

MEMBER FOR ISLAND HARBOUR: Thank you,

Mr. Speaker.

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THE SPEAKER:

And I just want to

make one point. You wrote to the Governor before questioning about whether some Bills was recommended by her to come to the house. And in connection with that there was correspondence between you and the Governor and the Clerk and the Governor, and it was said by the Governor that this Ex Co minute equates to her recommendation.

MEMBER FOR ISLAND HARBOUR: I want to tell you,
Mr. Speaker, I want to say it again. I believe that the
Governor as well and the advice that she is receiving in
relation to the recommendation, what constitutes a
recommendation, I think law develops and practice develops and
I'm hoping that we will get to a good place soon. But that is
not, in my view, the equivalent of a recommendation. I don't
want to have to go to a High Court to challenge it. I hope
that, you know, people working together in a positive way will
be able to follow the law so that's why you see me writing.
I'm trying to use every possible way of avoiding the good
people of Anguilla having to spend money just to see that
their Constitution is being followed. Thank you.

THE SPEAKER:

Okay. As Speaker I

consider it to be a recommendation. We may continue.

THE CLERK:

Bank Resolution

Obligations Bill, 2016, first reading. A Bill to make provision for the Government of Anguilla to make payments to the Social Security Board and Depositor Protection Trust in support of the resolution of the National Bank of Anguilla Limited and the Caribbean Commercial Bank Anguilla Limited.

Electricity (Validation and Amendment) Bill, 2016, second reading.

that a Bill shortly entitled the Electricity (Validation and Amendment) Act, 2016, be read a second time.

Mr. Speaker, several years ago, in 1991, the Government of Anguilla fed and nurtured the development of the ANGLEC utility. Twenty five years later, Mr. Speaker, that ANGLEC utility has come of age. In 1991, the Government of Anguilla of the day determined that it was time to corporatise the ANGLEC utility to ensure that it operated in a more efficient and business level, and that is, its control, its immediate cost for the provision of electricity services to the customers and people of Anguilla and that it was able to operate in a manner which enable it to respond quickly to requirements to provide that service and also able to make management decisions which would make for the development of

an entity capable of providing those services to the people of Anguilla.

Mr. Speaker, it started off with the Government of Anguilla having to provide support to the ANGLEC utility. That support was first and foremost in the form of handing over the infrastructure of the then electricity department of the Government of Anguilla to the ANGLEC utility. It also required, Mr. Speaker, that the Government of Anguilla granted a monopoly to the ANGLEC utility for the provision of electricity services to the people of Anguilla. To do that, Mr. Speaker, legislation was put in place to protect the utility and its monopoly by ensuring that nobody else had the right to provide electricity services as a first source to any customers, any persons operating in Anguilla. You could have a back up source but not as a primary source of electricity. That was to protect the development of the ANGLEC utility into a robust company.

It also, Mr. Speaker, granted ANGLEC the kind of concessions that would obtain to a normal Government department, like duty free concessions on the importation of all kinds of products including consumer products for the maintenance of the building, for the maintenance of the generators and so on and so forth. It also ensured that the licensing arrangements for ANGLEC, even though they were enshrined in law, were not excessive so as to give the ANGLEC

think it was around 2003 to 2004, the ANGLEC utility at that time was owned completely by the Government of Anguilla 100 percent. And the Government of the day, in furthering its developmental programme, thought that the time had come to dispose of its holdings in ANGLEC and therefore a share issue was done which resulted in 60 percent of the shares in ANGLEC being owned by a number of agencies, private individuals, companies and institutions, institutions which will include Social Security, the banks, private companies on Anguilla and so on and so forth. So now in terms of its development, the ANGLEC utility would have moved to another stage.

In the initial stages, any borrowing for expansion in the ANGLEC utility, Mr. Speaker, would have been done on the basis of Government guaranteeing the loans. So if they wanted to purchase a generator before they go to the Caribbean Development Bank, a Commercial Bank or the European Investment Bank or any lending institution at that order, it required the sign off of the Government of Anguilla because ultimately the Government of Anguilla is responsible, would be responsible if ANGLEC cannot repay.

Where ANGLEC is today, Mr. Speaker, that is a fully fledge entity that has moved from under the nurturing wings of the Government of Anguilla and is now a private company even though the Government of Anguilla own shares, a

public entity, operating on its own, able to meet its own requirements, pay its own staff, make its own investment decisions and can go to the Caribbean Development Bank and make a loan without the Government of Anguilla having to sign off on it. Why? Because it is now a profitable operation. In other words, Mr. Speaker, if you use an analogy of a child living in a house with its parents, when it first steps out into the world of work they may stay at their parent's home and pay a small subsistence. But the point will come, the time will come when it's even more viable that the child is even more financially capable and viable than its parent and it is time for them to move out and when they move out it may even be required that they give some support to their parent because the parent at that time may have been retired, may be going through some difficulties and therefore may require their support.

ANGLEC, Mr. Speaker, is a child of the Government of Anguilla that has developed and has become a robust entity that is making a profit, that is meeting its own requirements for business development, getting its own loans, operating in a separate entity, still protected by the relationship with the parent company which gave it the opportunity to provide, be a primary source provider for the people of Anguilla and customers of Anguilla for electricity but operating successfully. Its parent, the Government of

Anguilla, who have supported it for these years now require that it pays a bit more to ensure that that parent can also now go on and help maybe the grandchildren or some other entity that needs the care of the Government of Anguilla.

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The rates at ANGLEC, Mr. Speaker, are still regulated by the regulator which is, in this case, the Ministry of Utilities to a certain extent, but of course we have a Public Utilities Commission as well. And I'm not certain yet whether that relationship has been consummated but the fact is it is now regulated and it was being regulated by the Government of Anguilla. So its rates cannot be arbitrary. Whatever it charges to the customers of Anguilla have got to be approved by the Ministry of Works or by the Public Utilities Commission for certain aspects of its regulation and that agreement has got to be in keeping with certain strict guidelines. If there is an increase in fuel, then the utility is allowed to pay more money, charge its customers more by what we call a fuel surcharge which has been determined several years ago by the regulator.

Today, Mr. Speaker, ANGLEC has come of age. And if the parent continues to nurture ANGLEC it will obviously be spoiling the child. That relationship of dependancy must cease and it must operate like every other utility in Anguilla: Cable and Wireless, Digicel or any other utility that provides for the services of the people of Anguilla.

Government now must charge the ANGLEC utility rates that reflect the benefits and the privileges that it has received from the Government of Anguilla. They have the right to provide electricity throughout this island as a primary source of electricity for every citizen, every company, legal entity that operates within this country. And even in the case where persons want to move into alternate energy to improve their cost of electricity services, even though it's encouraged and even though it is transformational we will be transformational going forward because we want to decrease our dependancy on fossil fuels. ANGLEC itself is embarking on alternative sources of energy. And the Government of Anguilla, way back in 2007 when we established the Alternate Energy Committee, we were anticipating that the time will come when people of Anguilla will be looking to alternate sources of energy and we'll be looking to reduce our dependency on fossil fuels and become more energy independent.

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Mr. Speaker, the licence fee to have all those privileges, the privilege to determine who comes on the grid who goes off the grid, what you charge people to be on the grid or off the grid, all those privileges that the ANGLEC utility have as a robust company are privileges that carry a cost. And as ANGLEC has become of age, it is necessary for the Government of Anguilla to impose costs on the utility for that privilege. These costs cannot be passed on in terms of

The fees for the cost of electricity cannot 1 the rates. reflect any increases in fees that the Government of Anguilla 2 impose that are reasonable for the privileges that ANGLEC has, 3 4 so this does not reflect, this piece of legislation does not reflect that. What this piece of legislation does is to amend 5 the legislation on the licensing of ANGLEC on 28th of March 6 1991 to enable the Government of Anguilla to do what it is 7 appropriate for a company that's operating as a utility within 8 our midst with certain privileges, a monopoly, to pay an 9 10 appropriate licence fee for the privileges and the services that they have. It is for the grant of a public supplier's 11 licence which must be paid to Inland Revenue by the company so 12 that it can legally carry out its responsibilities to provide 13

Mr. Speaker, this is what this is all about. It was necessary to pass this Bill in the House of Assembly. It may have taken a little time to get that done. It was here on the books a long time ago but we gave an opportunity for some consultation. It's a document of two pages really, when you deal with -- when you look at its contents, basically two pages, but it enables the Government of Anguilla to do what I believe is right and appropriate and I commend this to this Honourable House, Mr. Speaker. Thank you very much.

for the services, provide electricity services to our people.

THE SPEAKER:

Thank you. Do you

25 have a seconder?

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MEMBER FOR VALLEY NORTH: Mr. Speaker, I
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    beg to second.
                                            Seconded by the
                 THE SPEAKER:
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   Member for Valley North.
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                 Okay. We'll take a 10 minute break and
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    then we'll come back into the debate session. Okay.
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    we'll have a 10 minute break.
                  (Break at 11.58 a.m.)
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                  (Resume at 12:15 p.m.)
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                 THE SPEAKER:
                                            Order.
    house will now resume its sitting and we'll continue
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    with the debate on the Electricity (Validation and
    Amendment) Bill, 2016.
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                 Member for Island Harbour.
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                 MEMBER FOR ISLAND HARBOUR: Thank you very
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    much. Thank you very much, Mr. Speaker. Are you
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    hearing me?
                                            Yes, I -- Well
                 THE SPEAKER:
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    I'm not sure. Let
                 MEMBER FOR ISLAND HARBOUR: I'm just
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    wondering whether the technology is really working.
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                 THE SPEAKER:
                                            Okay, go ahead.
                 MEMBER FOR ISLAND HARBOUR: Mr. Speaker, I
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    can't help but make --
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                 (Technical difficulties.)
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Carry that mike THE SPEAKER: 1 2 down there. Not that one, that one. MEMBER FOR ISLAND HARBOUR: Thank you very 3 much, Mr. Speaker. Mr. Speaker, it's very -- Couple of 4 5 points I want to make and it's especially pertinent, coming out of the debate we had just now in relation to 6 7 the first reading of the Bank Obligations Bill. Mr. Speaker, the law, the rule of law is, 8 9 you know, key to --We're already THE SPEAKER: 10 beyond that for now so you're not going to be dealing 11 with the banking -- with the first reading of the ahm, 12 banking resolution. 13 MEMBER FOR ISLAND HARBOUR: For purposes 14 15 of, for purposes of being clear, I think -- the point that I'm making is I'm not -- no longer dwelling on 16 that point. 17 18 THE SPEAKER: Okay. Alright. 19 Alright. 20 MEMBER FOR ISLAND HARBOUR: I think what is 21 important, Mr. Speaker, is that we value, we really 22 value, we start valuing, you know, what our law 2.3 provides; we start valuing the responsibilities we have; the obligations we have to our people; we start 24 25 valuing the kind of political system we've inherited

and how it works; we start valuing, you know, what we -- the kind of legal system we have so that we can really build on it. And you may say but what has that to do with the law that is in front of us? certainly has a lot to do with what we've just been discussing. And Mr. Speaker, if we are not, as members of this Honourable House, as representatives of the people, if we're going to be very flippant with the law, then, you know, how can we look to our young people; look to our children, how can we look to them and say that you're not doing the right thing? We have to -- You have to comply with the law first to have an orderly society. How can you say you're not exposing all, you know, we're following one standard and requiring another standard of them? So I think, Mr. Speaker, we have to go further to make sure that we comply with the law and to model the kind of seriousness, the kind of maturity that our people deserve and certainly the future deserves. And I want to say, to start off with, that many people would say, including lawyers, well it's only an opinion whether a proceeding by Executive Council can be distinguished from a recommendation of the Governor, which is a requirement of the constitution as a whole. You may say, oh my goodness, that is, you know, it's a matter

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of opinion. But, and part of the ramifications of that 1 distinction and whatever opinion, Mr. Speaker, you may 2 hold, the real way that we can test that is only by 3 going to court. Tax payers paying a lot of money, 4 5 because at the end of the day, depending on the opinion that is upheld, the people of Anguilla will pay because 6 it was not, you know, properly dealt with. 7 And I'm saying all of that to say, I've 8 made my points in relation to the earlier law, but I'm 9 saying it in relation to this. And I also want to rely 10 here on, you know, for another point. I started out 11 when I was blessed and honoured to be appointed Leader 12 of the Opposition, I said God worked in a special way 13 because it's governance that is at stake in Anguilla. 14 I don't believe that it's just the intention of our 15 leaders or the government to act in this arrogant and 16 pompous way and ride ramshad over the people's needs or 17 what the law is. 18 THE SPEAKER: How is this 19 20 connected now to the Electricity Validation? 21 MEMBER FOR ISLAND HARBOUR: Okay. 2.2 coming. I'm coming, Mr. Speaker, and I know you will 23 bear with me. THE SPEAKER: Okay. Just 24

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connect it.

MEMBER FOR ISLAND HARBOUR: I know you will bear with me, Mr. Speaker. I really don't want to —— Yes. But I want to make a point. You see, I said when I got in as Leader of the Opposition I wasn't going to oppose for opposing sake and I hope that both this government and the people of Anguilla can value, based on what has happened, that I don't oppose for opposing sake. And I want to go further.

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In this Act, this present Act, the Chief Minister, went, the Honourable Chief Minister went at length to talk about the history of the Act. He wasn't stopped, Mr. Speaker, because I'm sure, as relevant as it is, we give our Chief Minister some extra space. The Leader of the Opposition don't get the same leeway. I understand. But Mr. Speaker, in 1991, what this Act purports to do is something again, depending on how you look at it, that it's wrong. It seeks retrospectively from 1991, it seeks retrospectively to validate actions that in the opinion of many lawyers would make this an invalid law. We would pass it, it would go through, it will be tested in a court. And the government -- This is what happens. And what's more, and I'm not being the alarmist I'm often suggested by the Chief Minister that I'm being, I really want, I care, along with him, to make sure that every dollar that Anguillians have to pull out of the ground to work so hard to get, that it's spent prudently. So I don't want -- I don't take any joy in government having to pay out \$250,000.00 we don't have to a law firm for having to work hard, but to protect the people. I don't take any joy in it. It would be much easier for us to collaborate and to work together to make sure that that never happens. And that's really what my focus is, Mr. Speaker. You might believe otherwise. And we have had, I think we've had the most challenging time with the serious laws, the serious actions that this government's been trying to take or taken. But equally, and the Honourable Chief Minister has spoken about it, it is very important for, in this house he's spoken about the need to be vigilant in relation to what our constitution provides, the different roles of the British Government, et cetera. These are things we have to be careful about and circumspect about because the ramifications are serious. And I want to say, Mr. Speaker, this law, this law, Mr. Chaplain reminded me this morning, "where there is no vision the people perish". 1991, we're here, in this we're seeking to validate licence fees going back that period, but in 19 -- between then and It's okay. It's okay. I think the government is now. seeking to do the right thing right now because that

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should have happened up front, not on the back leg. you see what I'm saying, Mr. Speaker? This kind of law should have been passed to validate the fees that they've had before. It's seeking to do that. That is the opinion that I share. However, government's trying to do the right thing now. That was something that required to do so I'm not going to go out and make a big deal and oppose it. Understand that, Mr. Speaker? Because they're seeking to do the right thing. not to say a shareholder dissatisfied with the performance of ANGLEC won't pursue an action in the courts. But these are the issues, Mr. Speaker. sometimes you may think it's frivolous but it's never frivolous when I bring it forward, Mr. Speaker. much is at stake. We lose a lot of time; we lose the ability to move in a nimble way, which is the way that Anguillians know where we've succeeded in the past but that requires, and not waiting 25 years either. going to miss it.

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We talk about renewable energy. The Chief minister went on about it. If we don't put in place the structures and the forward planning that's going to allow us to deliver on those objectives, it's not going to happen. It's not going to happen. We really need vision now. So we don't need just to be looking back

to correct what we did wrong. We need to be really 1 putting in place right now what we need to race forward 2 into the future. So I'm not going to go on, Mr. 3 Speaker. I want to just make that point that this is 4 5 one of the matters I'm going to rely on when I say that I see the intention of government is to get it right by 6 7 putting law in place to correct what has been, what should have been done before and we're going to move 8 forward, but we need to move really forward and so I'm 9 looking forward to legislation that's going to come in 10 the short term that's going to really be transformative 11 rather than always seeking to catch up and to put in 12 place what is, you know, long overdue. Thank you, 13 14 Mr. Speaker. Thank you. 15 THE SPEAKER: Any other contributions? If there are none, the mover may 16 17 reply. 18 MEMBER FOR VALLEY SOUTH: Thank you, Mr. Speaker. I thank the Honourable Member for Island 19 2.0 Harbour, the Leader of the Opposition for pointing out the fact that this government has taken the initiative 21 2.2 to validate the licence fee payments that have been made by ANGLEC, small as they were, since 1991. 23 Obviously, it was not the fault of this government that 24 25 that was not so. It would obviously be the fault of

lawyers for ANGLEC and probably very perspicacious lawyers of the Anguilla Bar Association for not pointing it out that this licence fee payment was not legal. And it goes on, Mr. Speaker. I don't know what the Leader of the Opposition. I thank her for the fact that because as far as I'm concerned, she gave us compliment because we have, before going forward and just imposing the licence fee, increasing the licence fee we went and made sure that there was an amendment validating it and validating all the previous actions we've taken. It does no violence, Mr. Speaker, to the situation but what it does point out, Mr. Speaker, that back in 1991 when we were putting these things together there was a lack of experience of how this should be done, that the whole transition process would have omitted, including this amendment, but at the end of the day, what's done is done and we are here to make it right. Thank you very much, Member for Island Harbour, for your presentation and I think that you would have point out something that was obvious when we made this thing pass. Thank you.

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Bill to the house.

THE SPEAKER: Thank you. It

Thank you, Mr. Speaker. I commend this

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has been moved and seconded that a Bill shortly
1
    entitled the Electricity (Validation and Amendment)
2
    Bill, 2016 be now read a second time. Those in favour?
3
                 (Government members said "aye".)
4
                                            Those against?
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                 THE SPEAKER:
6
                 (No response.)
                                            The ayes have
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                 THE SPEAKER:
    it. I call upon the clerk to read the Bill a second
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    time.
9
                                            Electricity
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                 THE CLERK:
    (Validation and Amendment) Bill, 2016, second reading.
11
    A Bill to provide for the validation of the payment of
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    licence fees paid for the issuance of the Public
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    Suppliers Licence to the Anguilla Electricity Company
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    and to regularise the legal framework for the payment
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    of such fees and to provide for other related matters.
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                 THE SPEAKER:
                                            Thank you.
    Under rule 54 of the House of Assembly Procedures, this
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    Bill now stands referred to a committee of the whole
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    assembly to consider it clause by clause. Assembly in
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    committee.
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                                            Clauses 1 to 8.
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                 THE CLERK:
                                            The question is
                 THE SPEAKER:
23
    that clauses 1 to 8 be approved as circulated. Those
24
25
    in favour?
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(Government members said "aye".)
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                                            Those against?
                 THE SPEAKER:
2
                 (No response.)
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                                           The ayes have
                 THE SPEAKER:
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    it.
                                            The preamble.
                 THE CLERK:
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                                            The question is
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                 THE SPEAKER:
    that the preamble be approved as circulated. Those in
8
    favour?
                 (Government members said "aye".)
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                THE SPEAKER: Those against?
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                 (No response.)
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                                            The ayes have
                 THE SPEAKER:
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    it.
                                            The enacting
                 THE CLERK:
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    clause.
                                            The question is
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                 THE SPEAKER:
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    that the enacting clause be approved as circulated.
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    Those in favour?
                 (Government members said "aye".)
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                 THE SPEAKER:
                                            Those against?
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22
                 (No response.)
                 THE SPEAKER:
                                            The ayes have
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    it. The house will now resume its sitting and the
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    mover may report.
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1	MEMBER FOR VALLEY SOUTH: Mr. Speaker, I
2	beg to report that the Bill entitled an Act to provide
3	for the validation of the payment of licence fees paid
4	for the issuance of Public Suppliers Licence of the
5	Anguilla Electricity Company and to regularise the
6	legal framework for the payment of such fees and to
7	provide for other related matters has passed through
8	committee without amendment and is ready for its third
9	reading.
10	THE CLERK: Electricity
11	(Validation and Amendment) Bill, 2016, third reading.
12	MEMBER FOR VALLEY SOUTH: I move that an
13	Ordinance, a Bill entitled the Electricity (Validation
14	and Amendment) Act, 2016 be read a third time and
15	passed.
16	THE SPEAKER: You have a
17	seconder?
18	MEMBER FOR VALLEY NORTH: Mr. Speaker, I
19	beg to second that.
20	THE SPEAKER: Seconded by the
21	member for Valley North. It has been moved and
22	seconded that a Bill shortly entitled the Electricity
23	(Validation and Amendment) Bill, 2016 be now read a
24	third time and passed. Those in favour?
25	(Government members said "aye".)

Those against? THE SPEAKER: 1 2 (No response.) The ayes have THE SPEAKER: 3 it. I call upon the clerk to read the Bill a third 4 5 time. The Electricity THE CLERK: 6 7 (Validation and Amendment) Bill, 2016, third reading. A Bill to provide for the validation of the payment of 8 licence fees paid for the issuance of the Public 9 Suppliers Licence to the Anguilla Electricity Company 10 and to regularise the legal framework for the payment 11 of such fees and to provide for other related matters. 12 Thank you. Bill THE SPEAKER: 13 read a third time and passed. 14 Tax Information THE CLERK: 15 (International Co-operation) Bill, 2016, second 16 17 reading. MEMBER FOR VALLEY SOUTH: Mr. Speaker, I 18 move that a Bill shortly entitled Tax Information 19 Exchange (International Co-operation) Act, 2016, be 2.0 21 read a second time. 22 Mr. Speaker, this Bill has been in and out of the House of Assembly for many, many years in some 23 2.4 form or the other. In its present form, I think it would have been brought to this Honourable House some 25

time last year. And I notice some staff from the Attorney General's Chambers who would have been working on it sitting in the gallery, very much anticipating its passing in this House of Assembly today. And the reason for that, Mr. Speaker, is because in terms of the new international environment in which we live a number of things have changed. There're a number of measures that have been put in place to ensure the integrity of the world financial system, the global financial system and all of these actions have been taken especially by developed countries because they have, to my mind and to their minds I guess, the most to lose, they have determined that a number of their problems have been caused by the fact that their taxable resources are escaping to other parts of the world; financial centres and other parts of the world. They are also concerned about issues like terrorist financing and money laundering, crimes against persons and a whole range of things which form that basket of concerns which impact on the international financial And on the basis of that, Mr. Speaker, there system. have been a number of pieces of legislation that we have been asked as developing countries, a number of requirements we have been asked to meet which have been considered by those developed countries, for the most

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part, essential for creating a safe, secure and a financial, international, global financial system that is very efficient and that is void of corruption and mismanagement and terrorist financing; a whole range of things.

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Mr. Speaker, this Tax Information Exchange Bill is something that has been around for a long time and we have been trying, because of the requirements of certain agencies like the OECD and other international agencies including the United States, European Union to put in place measures that put us in good light with some of these countries. The Tax Information Exchange Act agreements were started way back in the early part of the 21st century, 2000, beginning with the harmful tax initiative back in 1997 that morphed into other things like tax information exchange agreements, treaties, double taxation treaties and harmful tax arrangements that they would have hoped, that they would hope would ensure that the integrity of the financial system is maintained. So we've had treaties and agreements with various countries of the world to say that or prove that we were trying to be compliant, that we are trying to contribute towards that integrity of the international financial system and we have sent our people to various meetings and conferences to make

sure that we were able to meet those requirements. special department, I recall that the now Inland Revenue Comptroller was one of the persons who went to all parts of the world to secure, and before him a former Permanent Secretary, Finance, to ensure that we signed agreements with these various countries. this, Mr. Speaker, to ensure that we were not blacklisted, white listed or whatever, that we were in the good books of some of these countries with which we do business and who have an inordinate amount of influence in determining whether we qualify or whether we are compliant. It has come down to a matter of law They have been able to come up with Bills, nowadays. Acts which enshrine some of those agreements and one of those Bills before us now is the Tax Information Exchange (International Co-operation) Act. And we've gone back and forth with various consultations with the private sector and the stakeholders and company management and trust, captive insurance and all the providers of financial services in Anguilla to understand what this is all about. FATCA is another measure which is also incorporated/enabled through this Act. And it has come as a matter of course that we have very little choice, Mr. Speaker, but to be compliant. So that is why we are here today to finally

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pass this Act which we had agreed to pass, I believe, in the first — in the month of January, 2016. So we're two months, almost three months waiting to pass this Bill. I don't believe that anybody can claim that there was not sufficient consultation. But while I'm on this I think it's important to explain one of the reasons why we need to pay attention to these issues.

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There're a lot of things that we need to achieve in our banking sector which facilitates trade, facilitates business, facilitates our opportunity to support our children overseas in schools, support our loved ones who have to travel abroad for one reason or another; for tertiary, medical care or whatever the reasons that they're overseas and we are here and we need to support them. I'm referring to what people keep talking about as corresponding banking relationships. And I think in talking about the Tax Information Exchange Act today, one of the fallouts for the way we are regarded as a region comes from the fact that the cost of compliance, the requirements for compliance and the risks that have been sometimes very unfairly associated with our region and our financial institutions are of such a nature that companies, banks, financial institutions with whom we have been doing business have decided that it is probably too

dangerous, too risky to do business with us.

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A lot of people talk about correspondent bank, oh the bank of America is pulling out its correspondent banking relationships with these institutions in the region or the Royal Bank of Scotland is pulling out of this bank because of one reason or the other. And it will affect trade, it will affect our ability to support our businesses and to do business overseas, order the nice suits that the Leader of the Opposition wears from time to time via the mail order system because of the lack of those correspondent banking relationships and so forth. "But broadly speaking, correspondent banking which can be broadly defined as the provision of banking services by one bank to another, that is the correspondent bank to the respondent bank, is essential for customer payments, especially across borders and for the access of banks themselves to foreign financial systems." Now I'm reading from a statement delivered by the representative from Jamaica, the Minister of Trade or the Minister of Finance from Jamaica, I'm not sure which one, of the Caribbean Community, to the World Trade Organisation Committee on Trade in Financial Services on March 18, 2016. And I'm quoting this document because in a lot of ways it explains the

impacts/the effects of us not paying attention to ensuring that our house is in order as far as compliance is concerned. Because there're a number of people in Anguilla when they hear about correspondent banking relationships, that such bank is pulling out of Anguilla from providing correspondent banking services believe that it's because of the Minister of Finance or the fact that the Anguilla United Front is in office and that it's only happening in Anguilla. It is happening in the region because certain agencies, certain financial institutions have determined that it's too risky to do business in our region or that it cost too much to meet the international requirements that are put in place.

This practice of ending banking relationships with clients or closing accounts deemed to be of high risk is referred to as derisking. And according to a statement issued by the Financial Action Task Force in October, 2014, derisking refers to the phenomenon of financial institutions terminating or restricting business relationships with clients or categories of clients to avoid rather than manage risk in line with the Financial Action Task Force. Risks are base approach. Derisking can be the result of various drivers such as concerns about profitability,

prudential requirements, anxiety after the global financial crisis and reputational risks.

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A lot of these concerns that correspondent banks have with our region has a lot to do with a number of these drivers which refer to the profitability, the fact that it probably cost too much to put in place what is required to be compliant in dealing with us, the feeling that the global financial crisis has affect the Caribbean. I mean, people don't seem to express much concern about what started the global financial crisis, something that started in those developed countries themselves but rather have impacted us, but in some way we always end up getting the blame for the situation that we're in, right, and the reputational risks associated with doing business with a country which may be blacklisted for no apparent reason but based on some rules that have been established somewhere. But the Caribbean region has been affected more so than many, many of the other regions. And sometimes we ask the question why, because based on the presentation made by the minister from Jamaica, he said that the Caribbean was identified as the most adversely affected region despite there being no evidence of lax anti money laundering systems in counter terrorism financing measures in the

Caribbean. So it really may not have anything to do with the fact that we are not meeting those requirements, but I think it's important if we want to avoid that label going forward that as a region, not only Anguilla. Anguilla can't do it alone because when they pull out they pull out more so out of the region, meaning in this case perhaps the Eastern Caribbean Central Currency Union or the OECS or CARICOM. Ministers of Finance from the ECCB and other banking institutions throughout the Caribbean have determined that we have to handle this on a regional basis and hence this kind of presentation by the Minister of Finance of Jamaica, perhaps in his role as the chairman at the time or as the person chairing this issue to the World Trade Organisation Committee on Trade and Financial Services. So I've said all this to say this: As concerned as we are about giving up some aspects of our sovereignty to complying with some of these regulations and agreements or sometimes the unbalanced nature of these arrangements where we end up acting as the police for the IRS and other revenue agencies throughout the world, the fact remains that we have got to try our best to get the best legislation in place that may lend itself to giving us a fair chance to be able to meet our requirements for trade and the

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facilitation of business and the servicing of our social needs in our countries and that corresponding banking relationships can continue to flourish to enable that to take place. But it's a regional matter. It has to be handled regionally and so we must give our input into such discussions and debates as well.

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I have not attended any of those meetings in CARICOM or the OECS, I've not attended the Heads of Government meeting since I got into office because I spend too much time dealing with a number of critical issues here in Anguilla and very often trying to engage persons who don't support some of the issues I'm presenting, trying to convince them or convince the people of Anguilla that we are doing the right things. But it's critical that we stay on message with the importance of compliance until we can, as a region, exert more influence in the rules, the rule making for these kinds of compliance requirements and tax information exchange agreements and correspondent banking relationships and the ill effects of derisking and the way we are impacted going forward. important that we stay engaged, that we are cognizant of these things and put it in it's correct perspective. It does not have a lot to do with the insolvent banking situation in Anguilla. It does not have anything much

to do with the Ministry of Finance, the Government of Anguilla, it has a lot to do with our situation as a part of the world financial system and our ability and willingness to be compliant in some of these areas or at least put ourselves in a position to be a part of the discussions that set the rules of the game for enabling the integrity of the world financial system to be maintained. So Mr. Speaker, I thank you for this opportunity to introduce this Tax Exchange Information Bill to this House of Assembly. It provides for a number of things.

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application to the judge for a production order that must be given to persons whom the production order is sought or in connection with the need to give evidence or the fact that somebody is not compliant, to ensure the transmission of evidence from the competent authorities in our region -- in Anguilla to the competent authority, make sure we're dealing with the right people, our right to refuse to produce information which will be supported in law, restricts the application to the Confidential Relationships Act and a number of other important aspects of that relationship that has got to be secured, provided for in law.

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It's legal document and I'm sure that the
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    Leader of the Opposition who is a lawyer would have the
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    opportunity to expand a bit more on this than I can.
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    Of course, the Attorney General is here and I fear that
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    the Minister of Home Affairs who is also my Legal
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    Affairs Minister is not here to have her comments on it
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    but she has given it her blessing before bringing it to
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    this Honourable House so I now commend it to this
    Honourable House for comments and discussion. Thank
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    you very much.
                                         Thank you. Do
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                 THE SPEAKER:
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    we have a seconder?
                 MEMBER FOR VALLEY NORTH: Mr. Speaker, I
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    beg to second this Bill.
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                 THE SPEAKER:
                                            Seconded by the
    Member for Valley North. I now invite debate on the
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    merits and principles of this Bill. If no one wishes
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    to comment -- Member for Island Harbour.
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                 MEMBER FOR ISLAND HARBOUR: Mr. Speaker,
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    yes. I was waiting. I was hoping that this is such a
    significant Bill and with the --
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                 THE SPEAKER:
                                            Then there's no
    need to wait, you get up.
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                 MEMBER FOR ISLAND HARBOUR: Well there is a
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    need to wait. I believe I'm the sole opposition
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elected member and it's really important that, you 1 know, that everybody is given an opportunity to speak 2 because I can hardly believe that, you know, others in 3 the AUF don't have thoughts, separate thoughts or 4 different thoughts in relation to this kind of 5 legislation so I was waiting because that, I think our 6 people would like to hear all the voices, Mr. Speaker. 7 FIRST NOMINATED MEMBER: Mr. Speaker, 8 9 point of order. Yes. 10

THE SPEAKER:

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FIRST NOMINATED MEMBER: I think, I

believe it could be true that most of us are waiting because I do have comments to make.

> Okay. Continue. THE SPEAKER:

MEMBER FOR ISLAND HARBOUR: Okay, so that's what I was saying, Mr. Speaker, that, you know, on the basis that I don't always have to be the first. happy that others want to speak and I'm quite happy to sit down and let others speak because I have thoughts too but what I was intending to do is encourage others to speak out as well because it's important that there're many voices in these matters. So Mr. Speaker, do you want me to defer my opportunity for the other person to go ahead?

THE SPEAKER:

The floor is

1 yours. MEMBER FOR ISLAND HARBOUR: Very well. 2 Thank you. Mr. Speaker, I said that it's 3 Thank you. incred --4 You know you can 5 THE SPEAKER: only speak once so if you sit down now your time is 6 7 gone so you continue. 8 MEMBER FOR ISLAND HARBOUR: You know, Mr. Speaker, you're very kind and I know your residue 9 10 of fairness and transparency and openness and I know that if I sat down just to wait to give the other 11 12 person the opportunity to speak because they needed to speak that you would indulge me and let me speak again 13 because that would be the right thing to do, 14 15 Mr. Speaker, and I know you will always do the right 16 thing. Now Mr. Speaker, this Bill, as the 17 Honourable Chief Minister said, has been before the 18 house and most recently in late November but was 19 20 withdrawn. And I was expecting the minister to explain 21 what changes have been made to it since the previous 2.2 version tabled on the 29th of December. That's what I 23 was expecting. And, you know, sadly that has not been 24 forthcoming.

Now, I cannot agree more with the

Honourable Chief Minister that it is important for us in every regard to secure our position as a well regulated jurisdiction because otherwise we will not, as he pointed out, be able to secure, you know, even basic, basic transactions, basic opportunities like paying a medical bill or sending our children to school or whatever. These are the kinds of risks. However, Mr. Speaker, what I would have expected to hear from the Honourable Chief Minister, I would have expected him to outline what are the advantages and drawbacks as regards the people of Anguilla. We talked about That's what I expected from him. And I want to say for myself that I recognise that in principle it is an inevitable consequence of worldwide developments in the field of tax transparency but this latest version of the legislation has not been, I believe, circulated to service providers in the financial services industry and no time has been given for comments, this latest version. That is what I believe. I stand to be corrected of course if that is the case. But further, and even more importantly, it is not clear what changes have been made to the draft legislation being put forward now to this Honourable House and I would expect that the Honourable Minister will explain these changes before we move to the third reading. I think the

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committee stage, if it yielded that kind of value, would be worthwhile.

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Now Mr. Speaker, it is clear to me anyway, based on what the Chief Minister has said, that in terms of the overall impact on the government's management of the economy, the application of this Bill when enacted will be fundamentally affected by the status of corresponding banking. It will be affected. Believe it or not. That is the reality. absolutely, there's a regional context to it and I agree with that but absolutely in Anguilla. And I've only got to look towards the Governor's report which was tabled here this morning, the annual report 2013 which just came to -- which was just put forward, and in that report the Governor says, "The UK government remains committed to working with the ECCB and the Government of Anguilla to bring about a resolution that is fair for all the people of Anguilla and consistent with the long term sustainable development of the island." So absolutely, these initiatives are critical. I could go through the whole report. think it would be --

MEMBER FOR ISLAND HARBOUR: Yes, do it. I think it would be helpful to everybody.

MEMBER FOR VALLEY SOUTH: Yes, do that.

THE SPEAKER:

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Anything that's

presented here today can be debated at another meeting so don't go over the whole thing, just pinpoint certain things you want to talk about. When a report is submitted you don't debate it or discuss it on that day. You have enough time to go through it. On another day you can discuss it.

MEMBER FOR ISLAND HARBOUR: Please, Mr. Speaker. This is an initiative that's coming from the financial services industry and this initiative, the Governor's report is relevant to it because it talks about the environment in 2013 and we're in 2016. But in fact, the point that the Honourable Chief Minister made that it's nothing to do with the banking, the local banking situation, I think that is, and I don't want to misquote him, but absolutely, that is a factor and it is important and I can see why Anguillians and our people are saying, including people in the diaspora concerned about correspondent banking relations are saying that it's all linked with the bank because there is a very realistic link with what is happening in our banking sector. And the whole purport of what we are doing has to do with the integrity of our banking system, it has to do with corruption, it has to do with terrorist financing yes, but it also has to do with the correspondent's evaluation of what risk each entity presents to them and the cost of it. And we, it's incumbent on us to absolutely be, you know, vigilant in that regard to every possible extent. And I hope the Honourable Minister of Finance will update this house on the issue before we are called upon to vote on the third reading, as I said.

And Mr. Speaker, the Bill, as the Honourable Chief Minister set out, also impacts the application of the United States Foreign Account Tax Compliance Act (FATCA). And so will, Mr. Speaker, will the minister, the Honourable Minister explain why the Anguilla Government has not progressed its negotiations with the United States IRS to agree the terms of the proposed FATCA agreement with the US?

Now, on the first of February -THE SPEAKER: Quiet, please.

MEMBER FOR ISLAND HARBOUR: I think the Chief Minister is indicating, speaking across the table to me, that there have been challenges getting the Act passed. Now on the 1st of February, just a month ago, well not just a month ago, in February the Comptroller of Inland Revenue wrote to the industry representatives as follows, and I quote: "There are a number of issues that we need to address with regard to FATCA OECD

common reporting standards automatic exchange of information, et cetera. So I've put together a small in house committee to progress these matters in the absence of a full time compliance manager. The immediate issue is the recent Tax Information Exchange Bill which has had its first reading." Clearly it's out of date. "I'd like to hit reset on that matter as far as the consultation goes. We received comments from STEP and I will issue a formal response to those comments in the coming days." I haven't seen any.

"Given that the Bill has not been passed into law, we welcome further comments." That's why I was enquiring, Mr. Speaker, whether the changes were shared.

"On FATCA", continuing the Comptroller of Inland Revenue's letter, "On FATCA, the ball is in our court at the moment. After submitting our draft in December of 2014, we received a response from the US Government after 10 months and we've not replied given the focus on the banks and the budget." So the Honourable Chief Minister is probably right when he says that, you know, he hasn't really engaged in, you know, these matters because his head has been down focused on our own banking crisis. In light of those remarks though, Mr. Speaker, it is evident to me at least that in bringing this revised Tax Information

these laws would be subject to reporting requirements of that legislation. I also would like to hear from the minister, the Honourable Chief Minister, I'd like an estimate of how much tax and penalties are anticipated to be paid by those persons and businesses in each of the next 10 years, such payment being funds which would leave the Anguilla economy because those persons would be liable to pay taxes and penalties which they have not so far paid. See why we need to know what changes have been addressed?

And finally, in the context of this reading now, we also need to hear from the Minister of Finance what is the current status of the common reporting standards formally referred to as the standard for automatic exchange of financial account information, which is an information standard for the automatic exchange of information. And that has been developed in the context of the Organisation for Economic Cooperation and Development (OECD) which he spoke of earlier, as it applies to Anguilla and the extent of any discussion that the Government of Anguilla has had with service providers in the financial services industry in Anguilla on that legislation and reporting requirements and approximately how many Anguillians, non-Anguillian residents, businesses of Anguilla would

Exchange Bill forward, the government is doing so again in what I describe as in panic mode. Otherwise, the orderly consultation process indicated by the Inland Revenue person would surely be -- would have been followed and we would have been made aware of the issues under discussion. I ask our Chief Minister to come clean of the, you know, about the negotiations and which do not seem to be really properly managed at all. Has the government frustrated those negotiations on the advice of its civil servants? Do we have to look to the Governor's report for information on that? If not, why is it that the legislation is being brought forward without that consultation process being respected? Now Mr. Speaker, we also need to know what the current state of the Foreign Account (Tax

the current state of the Foreign Account (Tax

Compliance) Act, what the current situation is and the extent, we need to know, the people need to know the extent of any discussion that the Government of Anguilla has had with service providers in the financial services industry on that legislation.

Whether responses were received from them and whether those responses have resulted in any changes to the legislation or reporting requirement and approximately how many Anguillians, non-Anguillian residents of Anguilla and businesses in Anguilla, all affected by

be subject to reporting requirements of that 1 legislation. And we need as well -- You see, 2 Mr. Speaker, as the house will recognise, these matters 3 have potentially very serious consequences for our 4 people, for the sustainability of Anguilla far beyond 5 the financial services industry and particularly 6 bearing or taking account of the fact that a lot of our 7 people are having to go abroad at this time and to 8 remain abroad and loved ones remain here. We need 9 remittances. How else we're going to support 10 ourselves? In fact, that's what the Minister of 11 Finance has shared, the Minister of Finance of Jamaica 12 recently shared with me when I called Andrew Holness to 13 congratulate him but to tell him that we are very 14 anxious to work together to make sure that Anguilla's 15 financial services industry has an opportunity. Just 16 recently in this past month that is what I did, the 17 last two weeks. So I think what I would say to the 18 Honourable Chief Minister, it's, the need for regional 19 cooperation is there but we've got to really understand 20 21 what is at stake. 22 I look at the report from the Governor and, in terms of the financial services industry, and I look 23 at the questions that I flagged in this presentation to 24

the Honourable Chief Minister and I'm really saddened

because for the last -- the longest while in the financial services industry we have been looking for that visionary leadership in government that will allow us to respond, not just to respond but really to set the agenda that we need to take leadership in this region. They're looking for it and they're open to it. We can do it. We have the relationship with the British. We are the ones already being recognised as having a well regulated, a fairly well regulated environment. We can take leadership of this, but it requires, and not only that, the sad thing is that the financial services industry such as it is, if it had the requisite attention from our Chief Minister and his cabinet, if it had that kind of attention we wouldn't have the struggle that we have for money. So it's getting our priorities in order, as the people in Anguilla, in Island Harbour often say: It's a question of lining up the ducks. It's about getting out of the hole that we're in but it takes vision. And as Mr. Chaplain said, without vision our people will perish. So this is another step, as far as I'm concerned, this law, and we're putting it in place. Wе need it in place but what is critical, Mr. Speaker, is that we're not always on the back foot dancing to the tune that others put there. We are smart. Anguillians

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are talented and smart people. We are being looked to by other regional leaders. They contact us. They are looking to us with knowledge of this industry to move forward with them. Their cooperation is a given. Why are we stuck in this way? We need visionary leadership, we need effective management, we need to be ahead again creating and innovating. And I hope this will be the last time that we come here to dance to somebody else's tune. We need to take responsibility for where we're going forward. And you know, and the Honourable Chief Minister, this isn't the first time. And not because I'm in government. I have, and the Honourable Chief Minister will tell you, I have, because he is -- I think he will do the right thing. I have often, as in the industry, offered my help, offered my support, offered everything in relation to government to do to make that. Where do we go? stick our head in, we have the problems and we don't collaborate. But if you look at every single technology company that's transforming the world in front of us, we talk about ANGLEC and renewable energy but look at the transformation agents that are occurring, and they're all promoting collaboration. think it's high time that the Honourable Chief Minister recognise that our people require each and every one to

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be included in the decision making and use their
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    strengths and resources to put Anguilla on the map and
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    get us out of the rut we're in. And the old way of
3
    dividing and conquering is no longer relevant, no
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    longer effective for any purpose. And this Act, as I
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    said before, I hope it's going to be the very last time
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    that we come dancing to somebody else's music, or in
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    the Chief Minister's own words, being second class
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    citizens or second in our own country. We have got to
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    take that agenda forward and I am prepared to work with
    him to do it. I know how to do it and I can help him.
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    And I want to help him. The people of Anguilla need us
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    to move forward in a deliberate, forceful way, you
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    know, not necessarily fighting down anybody, you know,
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    Mr. Speaker, but embracing; embracing different
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    strengths, different talents because I believe that if
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    you let the other persons shine their light, you shine
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    yours, let the other person, you know, suddenly
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    Anguilla looks, you know, well lit up, maybe sufficient
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    to fuel some good ANGLEC profits as well for others.
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    So thank you very much, Mr. Speaker.
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                 THE SPEAKER:
                                            Thank you.
                 First Nominated Member.
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                 FIRST NOMINATED MEMBER: Mr. Speaker, I
    was very much impressed by the first -- the Honourable
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Member from District 1, her concern as to the impact that such a Bill can have on Anguillians living abroad, Anguillians who possess perhaps dual citizenship but they live abroad and they also live in Anguilla or have businesses in Anguilla. I was very impressed. then I was also impressed by the fact that the Honourable Member indicated that it is better late than never and that we should not be playing catch up. these Anguilla citizens who live abroad and spend most of their time in Anguilla, to some of the pundits on radio, they are described in a derogatory way as "voter tourism". And these very same people have forgotten that there's also something called occupational tourism. But I move on to this: If we follow the advice of a few persons in our country, just a few, we would do away with every policy this government has put in place, we would reverse the progressive paths that this government has embarked upon, especially in resolving the banking crisis. We would fail this country if we chart this course based upon flimsy ideas and the few critics that we have, we would faint, fail this country. Even the least objective mind among us in a fair and balanced way could select important issues that are in these policies, even the least objective because these Bills and especially this Bill

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has an overwhelming positive attribute. Those with the least plausible reasons define these Bills as dangerous only because they are playing politics.

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This Bill is part of a regional and global process. We cannot call for our government to be transparent while our people remain non-transparent. We cannot do that. The same principle that we must hold our government to must trickle down to every citizen. These politics that we play can undermine the progress of our country but the policies that we use are the gateway to transparency. Embracing truth may be a difficult thing for many of us to do but we face an important task that also affects us as a government. If the members within this government face criticism every day are charged with inaccuracies and frivolous conversations and accusations never proved for decades and they're unafraid to enact these policies, then where is the beef?

I'm particularly pleased that this
government has embraced this level of international
transparency. The world today has become a dangerous
place both in terms of terrorism, in terms of banking
fraud and other issues. Anguilla must play a dynamic
role in the process of restoring good policies that
would direct us forth. It is important for us to share

information in order to facilitate investigation in certain criminal activities and behaviours. We can only do this if we pass certain laws that will allow us to do that. We cannot operate in isolation. No place can operate in isolation or do business internationally while refusing to be a part of a legitimate and important process. I'm thankful that such a Bill would come before the house and I'm in full support of it.

Thank you, Mr. Speaker.

THE SPEAKER: Thank you. Any other contributions? If there are none, I'll ask the mover to replay.

MEMBER FOR VALLEY SOUTH: Thank you,

Mr. Speaker. I'm really amused by this whole exercise.

I thank the member for, First Nominated Member for his comments, I also thank the Leader of the Opposition for her comments. I'm amused by the fact that she said we're in a panic mode. If we're in a panic mode on this Bill, that's why we're before this house today, we've been in a panic mode for the last 10 months to two years. This is something that we have been working on and we've been trying to engage stakeholders; stakeholders. I'm amused that the Leader of the Opposition is asking me what's in the Bill. I'm amused. The Bill is before her, she's had it, she

could look at it, she could see what has changed in the This is a technical document. I'm not blessed with looking at the legal aspects to the detail that she has but we've invited stakeholders from the private sector, we have used those skilled persons within our cabinet as well as the Attorney General's Chambers and the lawyers that are there, the Director of Inland Revenue, the Comptroller of Inland Revenue who was at one time the Compliance Officer, we're now putting in place another Compliance Officer and lots of things that we've been trying to do in this area. It's an area which, because of the importance of our image, our reputation, we are sometimes forced to accede to some of these Acts, and the Leader of the Opposition is right, sometimes not what we want. Sometimes we have to spend our own money that we could use for other things to be compliant because at the end of the day we can be blackmailed into being compliant at the expense of our citizens and the survival of our people. member of the -- the Leader of the Opposition knows This is why I'm surprised. Why she is pointing this. She should also point at herself and her colleagues in the legal profession who are company managers, who have been asked to make comments to this. STEP has done it. I'm sure that all these things have

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been incorporated in the Act. But whatever it is, it may not be a perfect document but we have an opportunity going forward to make adjustments to make it work. We can negotiate. We can negotiate better as a region. And that is why the ECCB has worked with the OECS to try to have a regional response to FATCA and those other issues. Government of Anguilla in the early stages have benefited from the work that was done by the British Virgin Islands in negotiating the Tax Information Exchange Agreements but we have also had our own support as well internally and with the support of the British Government. This is a work in progress and a lot of the things that we're doing here is just a small end of the wedge. We're going to be asked to do a lot, lot, more because of our dependency. Because sometimes there are agreements to which we have to accede because of our relationship with the administering power, the UK. We're being asked to do certain things, and the registrar, what's it called again, the Commercial Registry.

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MEMBER FOR ISLAND HARBOUR: Registrar of Commercial Activities.

MEMBER FOR VALLEY SOUTH: Oh, Registry of Beneficial Ownership Act; things that can in some way impact us, but yet we're being advised by a person of

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the private sector from time to time that we have got
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    to make some adjustments. Even the leading territories
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    in financial services, British Virgin Islands, Cayman
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    Islands, Bermuda, lot of them gone out in front of this
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    process, a lot of them have championed their resistance
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    to a lot of these things. So it's not Anguilla alone.
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    It's not Anguilla alone. We're a small player in
    financial services but we have the ambition and the
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    aspiration to do a lot more and find our niche in this
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    market and that is what we should be working together
    to do, Member for Island Harbour. We worked together
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12
    in the past in the private sector when we were putting
    in place the modern legislation for financial services
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    back in 1994 when you were a mere baby.
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                 MEMBER FOR ISLAND HARBOUR: Well I drafted
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    the legislation.
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                 MEMBER FOR VALLEY SOUTH:
                                            Exactly.
                 MEMBER FOR ISLAND HARBOUR: And got it
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19
    done.
                 MEMBER FOR VALLEY SOUTH: Exactly.
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    don't know if you've gotten tired but --
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22
                 THE SPEAKER:
                                            Address the
    Chair, please.
23
                 MEMBER FOR VALLEY SOUTH: I don't believe
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    you've gotten tired but there's a lot of things that we
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1 | need to respond to.

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MEMBER FOR ISLAND HARBOUR: Thank you, Mr. Speaker.

MEMBER FOR VALLEY SOUTH: A lot of support that we need to have. Let's not -- Stop being a echo chamber in here and really get down to the facts, the issues. You know I can't do it alone. You know I need my technical staff. I'm not a lawyer, I got here in a beauty contest.

THE SPEAKER:

Please address

the Chair.

MEMBER FOR VALLEY SOUTH: I got here in a beauty contest, Mr. Speaker. The Leader of the Opposition got here because she's a good lawyer so I think those skills should be used to further -- There is where the leadership should come from on this issue and it has in the past so it should continue into the future.

Mr. Speaker, I don't want to make a big alarm about this. I think whatever happens, whatever we say here today it's gonna pass because it has been agreed in Executive Council and the members of the government are in support of it. I don't need all of them to speak. We speak with one voice on these issues so I don't need to call on my other members to speak.

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You represent Anguilla and we represent Anguilla.
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    Mr. Speaker, thank you for your patience and tolerance
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    with the way we have digressed, but at the end of the
    day we are at the mercy of the various agencies
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    throughout the world who are tasked with the
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    responsibility of ensuring the integrity of the world
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    global financial system because as much as we say it
    isn't, it is important. We believe that sometimes we
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    are going a step too far, but at the end of the day we
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    need to be a part of the negotiating process and we
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    need persons who are skilled in combining and
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    defending our interests in that regard. Thank you very
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    much, Mr. Speaker.
                 THE SPEAKER:
                                                Thank you.
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    It has been moved and seconded that the bill shortly
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16
    entitled the Tax Information Exchange (International
17
    Co-operation) Bill, 2016, be now read a second time.
18
    Those in favour?
19
                 (Government members said "aye".)
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                 THE SPEAKER:
                                            Those against?
21
                 (No response.)
22
                 THE SPEAKER:
                                            The ayes have
23
    it. I call upon the clerk to read the Bill a second
24
    time.
25
                                            Tax Information
                 THE CLERK:
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Exchange (International Co-operation) Bill, 2016,
1
    second reading. A Bill to give effect to agreements
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3
    entered into by the Government of Anguilla for the
    exchange of information for tax purposes.
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5
                 THE SPEAKER:
                                            Thank you.
    Under rule 54 of the House of Assembly Procedures, this
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    Bill now stands referred to a committee of the whole
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    assembly to consider it clause by clause. Assembly in
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9
    committee.
                                            Clauses 1 to 27.
10
                 THE CLERK:
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                 THE SPEAKER:
                                           The question is
    that clauses 1 to 27 be approved as circulated. Those
12
    in favour?
13
                 (Government members said "aye".)
14
                                            Those against?
15
                 THE SPEAKER:
16
                 (No response.)
17
                 THE SPEAKER:
                                            The ayes have
18
    it.
19
                 THE CLERK:
                                            Clause 28.
                 MEMBER FOR VALLEY SOUTH: Mr. Speaker, I
20
    beg to move an amendment that the Tax Information
21
22
    Exchange (International Co-operation) Bill, 2016, be
    amended by deleting clause 28(2)(a) and substituting
23
    the following: "(a) making regulations prescribing
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    offences and penalties not exceeding $10,000 in respect
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of breach of the regulations;"
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                 I have circulated a copy of that amendment,
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    Mr. Speaker, so in the event that it's not clearly, I
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    did not present it clearly, what is, has been
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    represented on the document I have circulated is what
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    is intended. So I would ask members to support that
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7
    amendment.
                                            The question is
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                 THE SPEAKER:
    that -- Do you have a seconder on that?
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                 MEMBER FOR VALLEY NORTH: I beg to second
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11
    that, Mr. Speaker.
                                             Yes, the
                 THE SPEAKER:
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    question is that clause 28 be amended. And you have
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    the amendment in front of you. Those in favour?
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                 (Government members said "aye".)
15
                                            Those against?
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                 THE SPEAKER:
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                 (No response.)
18
                 THE SPEAKER:
                                            The ayes have
19
    it.
                                            Clauses 29 to
2.0
                 THE CLERK:
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    31.
                                            The question is
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                 THE SPEAKER:
    that clauses 29 to 31 be approved as circulated. Those
23
    in favour?
24
                 (Government members said "aye".)
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Those against?
                THE SPEAKER:
1
                (No response.)
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                                        The ayes have
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                THE SPEAKER:
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    it.
                                          Schedule 1. Oh,
                THE CLERK:
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    sorry, schedule annex 1.
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                THE SPEAKER: The question is
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    that schedule annex 1 be approved as circulated. Those
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    in favour?
                (Government members said "aye".)
10
                THE SPEAKER: Those against?
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12
                (No response.)
                                         The ayes have
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                THE SPEAKER:
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    it.
                                          Schedule annex
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                THE CLERK:
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    2.
                                          The question is
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                THE SPEAKER:
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    that schedule annex 2 be approved as circulated. Those
    in favour?
19
                (Government members said "aye".)
20
                THE SPEAKER:
                                          Those against?
21
                (No response.)
22
                THE SPEAKER:
                                          The ayes have
23
24
    it.
                                           The preamble.
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                THE CLERK:
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The question is
                 THE SPEAKER:
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    that the preamble be approved as circulated. Those in
2
    favour?
3
                 (Government members said "aye".)
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                                             Those against?
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                 THE SPEAKER:
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                 (No response.)
7
                 THE SPEAKER:
                                             The ayes have
    it.
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9
                 THE CLERK:
                                             The enacting
10
    clause.
                                          The question is
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                 THE SPEAKER:
12
    that the enacting clause be approved as circulated.
13
    Those in favour?
                 (Government members said "aye".)
14
                 THE SPEAKER:
                                             Those against?
15
16
                 (No response.)
                                             The ayes have
17
                 THE SPEAKER:
    it. The house will now resume its sitting.
18
                 MEMBER FOR VALLEY SOUTH: Mr. Speaker, I
19
    beg to report that the Bill entitled an Act to give
20
    effect to agreements entered into by the Government of
21
22
    Anguilla for the exchange of information tax purposes
    has passed through committee with amendments and is
23
2.4
    ready for its third reading.
25
                 THE SPEAKER:
                                             Thank you.
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Tax Information
                 THE CLERK:
1
    Exchange (International Co-operation) Bill, 2016, third
2
3
    reading.
                 MEMBER FOR VALLEY SOUTH: Mr. Speaker, I
4
    move that a Bill entitled an ordinance to give effect
5
    to agreements entered into by the Government of
6
    Anguilla for the exchange of tax information -- of the
7
    information for tax purposes be now read a third time
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9
    and passed.
                                            You have a
                 THE SPEAKER:
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11
    seconder?
                 MEMBER FOR VALLEY NORTH: Mr. Speaker, I
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    second that.
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                                            Yes, seconded by
14
                 THE SPEAKER:
    the Member for Valley North. It has been moved and
15
    seconded that a Bill shortly entitled the Tax
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17
    Information Exchange (International Co-operation) Bill,
18
    2016, be now read a third time and passed. Those in
19
    favour?
                 (Government members said "aye".)
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                 THE SPEAKER:
                                            Those against?
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22
                  (No response.)
                                            The ayes have
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                 THE SPEAKER:
24
    it. I call upon the clerk to read the Bill a third
25
    time.
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1	THE CLERK: Tax Information
2	Exchange (International Co-operation) Bill, 2016, third
3	reading. A Bill to give effect to agreements entered
4	into by the Government of Anguilla for the exchange of
5	information for tax purposes.
6	THE SPEAKER: Bill read a
7	third time and passed.
8	THE CLERK: Adjournment.
9	MEMBER FOR VALLEY SOUTH: Mr. Speaker, I
10	beg to move that this house now stands adjourned until
11	March, Wednesday March 30th at 2:00 p.m. in the
12	afternoon; 2:00 p.m. in the afternoon. And I've
13	conferred with the Leader of the Opposition and she has
14	agreed.
15	THE SPEAKER: Okay. Do we
16	have a seconder?
17	MEMBER FOR VALLEY NORTH: Mr. Speaker, I
18	second that.
19	THE SPEAKER: Seconded by the
20	Member for Valley North. It has been moved and
21	seconded that this house be adjourned until the 30th of
22	March. That's next week Wednesday, is it? Yes. Those
23	in favour?
24	(Government members said "aye".)
25	THE SPEAKER: Those against?

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(No response.)
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                  THE SPEAKER:
                                               And that's at
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    2:00 p.m. next week Wednesday. The ayes have it. This
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    house now stands adjourned.
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                  (House adjourned at 1:41 p.m.)
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REPORTER'S CERTIFICATE

We, CARLA S. RITCHIE and HEATHER R. RODNEY, Certified Court Reporters, do hereby certify:

That on the 22nd day of March, 2016, the foregoing proceedings were taken down by us in machine shorthand consisting of 110 pages herein;

That the foregoing is a true and correct transcript of the proceedings had;

That we are not attorneys, relatives, or employees of any party hereto, or otherwise interested in the events of this cause;

IN WITNESS WHEREOF, we have hereunto affixed our signatures at The Valley, Anguilla, British West Indies, this 9th day of May, 2016.

CARLA S. RITCHIE
Certified Court Reporter

HEATHER R. RODNEY
Certified Court Reporter